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USAAVSCOM
Technical Report TR 89-F-1

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# COST ANALYSIS SOURCES AND DOCUMENTS DATA BASE REFERENCE MANUAL

JANICE LUECKE
KELLY L. SHIPLEY
Operations Research Analysts

INTERIM REPORT (UPDATE)
JUNE, 1989







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ST. LOUIS, MO 63120-1798

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I. PURPOSE. To examine, evaluate, analyze, and portray, with specific examples, the sources and documents of the Cost Analysis Data Base emphasizing important interrelationships between processes (gathering, normalization, evaluation), professional skill requirements, the planning of future report revisions, and the development of new data sources; all of which intend to improve the data base.

II. INTRODUCTION. Data is defined as "facts, information, or statistics, either historical or derived by computation or experimentation, from which conclusions may be drawn." Without data, no conclusions could be drawn. In short, data is absolutely essential to analysis. Important as it is, however, little has been done, to now, to analyze its sources or nature. This report attempts to correct this deficiency. However, since no report can cover all possible data sources, this report represents a representative sampling of the more important sources used in cost analysis efforts. Such a sample is subject to continuous revision and expansion, for which this report represents the first phase. For this reason, the organization of this report has been designed to easily accept future changes.

#### III. BACKGROUND.

- A. The basic objective of this technical report is to provide the capability for a standardized, meaningful, comprehensive and valid posture in the conduct and presentation of cost analysis data. This data base will provide the necessary related data sources on programs structure elements in a concentrated, accurate, up-to-date and readily accessible form.
- B. It should be noted that no amount of sophisticated statistical analysis can compensate for gross inadequacy in the data base. Since the data problem is a fundamental one, analysts devote most of their time collecting data to make adjustments in the raw data to ensure consistency and comparability.
- C. Without an effective capability of collecting and starting data it is virtually impossible to develop an operational, or cost estimating relationship. An estimating relationship requires a great deal of planning and many manhours of effort in development. A basic foundation of storing and collecting data is needed. In many instances, gaps exist in data and some of the information is completely in the wrong format. It also may be incompatible from one agency to another.
- D. The level of accuracy is determined by the supervisor. This means that the data should be checked before it is used in an estimate. Unfortuantely little, if any, information is supplied in relation to the level of accuracy of data published or otherwise.
- E. There are numerous sources of error that can arise in the collection of data. It has been found that these errors originate from several main sources:
  - 1. Sampling methods.
  - 2. Measurement errors.
  - 3. Hidden information.
  - 4. Poorly designed questionnaires/requirements.
  - 5. Data aggregates.
  - 6. Classification and definition.
  - 7. The time factor.

These errors can arise in original data collection situations as well as in published data.

- F. Tremendous interest is being generated in the establishment of a data base. This would allow collection of different types of variables stored in an easily accessible system. Three areas of interest in the estimating relationship field would include:
  - 1. Data needed for existing requirement.
  - 2. Data that is currently available but not currently required.
- 3. Data that may be required in the future, but not currently available.

This type of data base could be expanded at a minimal cost with little or no effort.

G. The basic approach in designing a data base system is to make a data base useful through an easy method of assessing, organizing, formulating, modifying and summarizing its informational content. The improvement of cost analysis studies and cost estimates is an adequate integrated cost data base within AVSCOM.

IV. ORGANIZATION OF REPORT. The report is to facilitate cross-referencing of data sources. First, data documents are divided into sections representing general categories of application. Then, within each section, data documents are arranged in order of sources preparing the data as follows:

Department of Defense

Department of the Army
Comptroller of the Army
Directorate of Cost Analysis

U.S. Army Materiel Command
Resource Management
Budget Division
Cost Analysis Division
Office of Project Management
Individual Personnel Concerned

U.S. Army Aviation Systems Command
Resource Management
Directorate for Advanced Systems
Directorate for Engineering
Directorate for Procurement and Production
Directorate for Product Assurance
Directorate for Readiness
Directorate for Systems and Cost Analysis

#### Other Army Sources

U.S. Army Training and Doctrine Command (TRADOC)
U.S. Army Test and Evaluation Command
U.S. Army Aviation Test Board
Product/Program/Project Managers
Depot Activities
Field Activities

Special Materiel Acquisition Activities
Should Cost Teams
Source Selection Evaluation Board
Request for Proposal Teams
Special Study Groups

Defense Sources (Excluding Army)

Defense Research Organizations

Defense Technical Information Center

Other Defense Sources
Department of the Air Force
Department of the Navy
Defense Contract Audit Agency (DCAA)
Air Force Institute of Technology
U.S. Army Finance and Accounting Center

Other Government Sources (Excluding Defense)
Civil Service Commission
Department of Commerce
Department of Energy
Department of Labor
Bureau of Labor Statistics

#### Commercial Sources

Research Organizations
American Statistical Association
General Research Corporation
Institute of Cost Analysis
J Watson Associates
OPNAV Resource Analysis Group
RAND Conporation
Tecolote Research
GE Corporation
National Estimating Society
ISPA

Other Commercial Sources

Publishers

Data Resources Cost Forecasting Service
McGraw-Hill, Inc.
Society of Aeronautical Engineers
Ziff-Davis Publishing Company
Public Transportation and Travel Division
Contractors

Authors and Editors Bill Gunston

Joseph J. Moder, Ph.D.

Kenneth Munson

John W. R. Taylor

Various

#### V. PAGE NUMBERING.

- A. The system for numbering pages of the main body of the memorandum has been designed to:
  - 1. Be consistent with the organization of the memorandum.
- 2. Permit further expansion of the memorandum without requiring a drastic change in the page numbering.
- B. The basic structure of the page numbering system consists of three numbers separated by decimal points as follows:

X.Y.Z

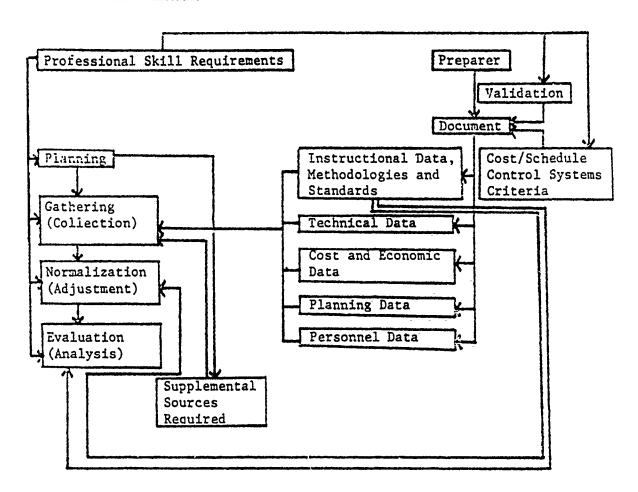
#### where

X corresponds to the section number.

Y is the sequential number representing the preparer source.

Z is the sequential number of the page within the group of pages reserved for a specific preparer source.

#### VI. DATA FLOW DIAGRAM.



#### VII. TABLE OF ACRONYMS\*/ABBREVIATIONS. AAA - Army Audit Agency AAE - Army Acquisition Executive AAH - Advanced Attack Helicopter AAO - Authorized Acquisition Objective AAWS - Advanced Aerial Weapons System ABC - Advancing Blade Concept A/C - Aircraft ACAP - Army Cost Analysis Paper ACO - Administrative Contracting Officer AD - Advanced Development - Automatic Direction Finder ADF ADO - Advanced Development Objective ADP - Automated Data Processing ADS - Aeronautical Design Standards AEFA - U.S. Army Aviation Engineering Flight Activity AFC - Airworthiness and Flight Characteristics AFCS - Automatic Flight Control System - Army Force Development Plan AFDP AFPRO - Air Force Plant Representative Office - Artificial Intelligence ΑT AIDAPS - Automatic Inspection Diagnostic and Prognostic System - Army In-Flight Data Transmission System AIDATS - Army Industrial Fund AIF ALT - Airborne Laser Tracker AMC - U.S. Army Materiel Command - Army Materials and Mechanics Research Center AMMRC AMOS - AVSCOM Maintenance Operating and Support Cost Model AMRDL - Air Mobility Research and Development Laboratory AMSAA - U.S. Army Materiel Systems Analysis Agency APA - Aircraft Procurement, Army APE - Army Preliminary Evaluation APU - Auxiliary Power Unit - Airworthiness Qualification Program AQP AOS - Airworthiness Qualification Specification AR - Army Regulation ARDPS - Army Research and Development Planning System ARMS - Aircraft Reliability and Maintainability Simulators ASARC - Army Systems Acquisition Review Council ASE - Aircraft Survivability Equipment

- Army Stock Fund

- Advanced Scout Helicopter

- Army Strategic Objective Plan

- Armed Services Procurement Regulation

ASF

ASH

ASOP

ASPR

<sup>\*</sup>See AR 310-50, Authorized Abbreviations, Brevity Codes, and Acronyms, for additional acronyms and abbreviations

ASTD - Advanced Structures Technology Demonstrator

ASTIO - Advanced Systems Technology and Integration Officer
ATAFCS - Airborne Target Acquisition and Fire Control System
ATE - Automatic Test Equipment; Advanced Technology Engine

AVIM - Aviation Intermediate Maintenance AVSCOM - U.S. Army Aviation Systems Command

AVUM - Aviation Unit Maintenance

AWLS - Airborne Weapons Locating System

BCE - Baseline Cost Estimate
BLS - Bureau of Labor Statistics

BOI - Basis of Issue

BTA - Best Technical Approach

CAA - Concepts Analysis Agency
CAB - Cost Analysis Brief

CACDA - Combined Arms Combat Development Activity

CAIG - Cost Analysis Improvement Group

CARDS - Catalog Of Approved Requirements Documents

CCDR - Contractor Cost Data Reporting

CDEC - Combat Development Experimentation Command

CDR - Critical Design Review

CECDC - Cost Estimating Control Data Center

CER - Cost Estimating Relationship
CFE - Contractor Furnished Equipment
CFP - Concept Formulation Package

CICS - Control Integrated Checkout System
CIP - Component Improvement Program

CIR - Cost Information Report

COA - Comptroller of the Army

COEA - Cost and Operational Effectiveness Analysis

CONUS - Continental United States

CPO - Complete Provisions Only; Civilian Personnel Office;

Contractual Procurement Office

CPU - Cost Performance Report
CPU - Control Processing Unit

CRT - Cathode Ray Tube

C/SCSC - Cost/Schedule Control System Criteria

CSE - Common Support Equipment

CSTA - Combat Surveillance and Target Acquisition CTEA - Cost and Training Effectiveness Analysis

CTP - Coordinated Test Plan
CV - Coefficient of Variation

DA - Department of the Army
DAB - Defense Acquisition Board

DAES - Defense Acquisition Executive Summary
DAPR - Department of the Army Program Report
DARPA - Defense Advanced Research Project Agency

DCAA - Defense Contract Audit Agency

DCAS - Defense Contract Administration Service

DCP - Decision Coordinating Paper; Development Concept Paper

DCPR - Defense Contractor's Planning Report
DCSLOG - Deputy Chief of Staff for Logistics

DCSOPS - Deputy Chief of Staff for Operations and Plans
DDRE - Director of Defense Research and Engineering

DEPSECDEF - Deputy Secretary of Defense
D&F - Determination and Finding

DGW - Design Gross Weight

DIMAP - Digital Modular Avionics Program

DLA - Defense Logistics Agency
DOC - Direct Operating Cost
DOD - Department of Defense

DODD - Department of Defense Directive
DODI - Department of Defense Instruction

DP - Development Plan
DS - Direct Support

DSA - Defense Supply Agency

DSARC - Defense Systems Acquisition Review Council

DT - Development Test
DTC - Design to Cost

DTOSC - Design to Operating and Support Cost

DTUPC - Design to Unit Production Cost

EA - Economic Analysis

ECCM - Electronic Counter Countermeasures

ECO - Engineering Change Order
ECP - Engineering Change Proposal
ED - Engineering Development
EDT - Engineering Development Test

EEA - Essential Elements of Analysis

EM - Enlisted Man

EMI - Electromagnetic Interference

EST - Expanded Service Test

EW - Empty Weight

EWL - Electronic Warfare Laboratory

FAA - Federal Aviation Administration

FAR - Federal Acquisition Regulations; forward acquisition

radar; Federal Aviation Regulations

FEBA - Forward Edge of the Battle Area

FFH - Fast Frequency Hopping

FH - Flying Hour

FLIR - Forward-Looking Infra-Red
FMS - Foreign Military Sales
FOD - Foreign Object Damage
FORSCOM - U.S. Army Forces Command

FS CTEA - Flight Simulator Cost and Training Effectiveness Analysis

FSP - Full Scale Production FYDP - Five Year Defense Program

GAO - General Accounting Office GCT - Government Competitive Test

GFAE - Government Furnished Aircraft Equipment

GFE - Government Furnished Equipment
GFM - Government Furnished Materials
GFP - Government Furnished Property

GPU - Ground Power Unit GS - General Support

GSE - Ground Support Equipment
GTV - Grount Test Vehicle

GW - Gross Weight

G&A - General and Administrative

HE - Human Engineering; High Explosive

HELLFIRE - Helicopter Launch Fire and Forget Antitank Missile System

HF - Human Factors; High Frequency

HLH - Heavy Lift-Helicopter HMD - Helmet Mounted Display

HMMS - Hellfire Modular Missile System HOGE - Hover Out-of-Ground Effect

I<sup>2</sup> - Image Intensifier

IACS - Integrated Avionics Control System

ICE - Independent Cost Estimate

ICNI - Integrated Communication, Navigation, Identification

ICNS - Integrated Communication and Navigation System

ICTT - Intensified Confirmatory Troop Test

IFF - Identification, Friend or Foe

IGCE - Independent Government Cost Estimate

ILS - Integrated Logistics Support
IOC - Initial Operational Capability

IPCE - Independent Parametric Cost Estimate

IPF - Initial Production Facility

IPR - In-Process Review

IPT - Initial Production Test

IR - Infrared

IRCM - Infrared Countermeasures
ISF - Industrial Stock Fund

JCS - Joint Chiefs of Staff

JMSNS - Justification of Major System New Starts

KTAS - Knots True Air Speed

LARS - Laser Aided Rocket System

LCC - Life Cycle Cost

LCCE - Life Cycle Cost Estimate
LCCM - Life Cycle Cost Model

LINS - Laser Inertial Navigation System

LOA - Letter of Agreement

LOH - Light Observation Helicopter

LOI - Letter of Instruction

LOS - Line-of-Sight

LOTANS - Laser Obstacle/Terrain Avoidance Warning System

LPMES - Logistics Performance Measurement and Evaluation System

LR - Letter Requirement

LRIP - Low Rate Initial Production
LWLD - Lightweight Laser Designator

MAA - Mission Area Analysis

MACRIT - Manpower Authorization Criteria

MARS - Mid-Air Recovery System
MCA - Military Construction, Army

MEA - Maintenance and Engineering Analysis

MICOM - U.S. Army Missile Command
MLS - Microwave Landing System

MMH/FH - Maintenance Manhour per Flying Hour

MN - Materiel Need

MOE - Measure of Effectiveness

MOS - Military Occupational Specialty
MPA - Military Pay and Allowances
MQT - Military Qualification Test
MSC - Major Subordinate Command
MSE - Major System Equipment
MTBF - Mean Time Between Failure
MTBO - Mean Time Between Overhaul

MTBR - Mean Time Between Removal MTI - Moving Target Indicator

MTOE - Modified Table of Organization and Equipment

MTTR - Mean Time to Repair
MWO - Modification Work Order

NASA - National Aeronautics and Space Administration

NAVPRO - Naval Plant Representative Office

NES - National Estimating Society
NETT - New Equipment Training Team
NICP - National Inventory Control Point
NMIT - New Materiel Introductory Team

NOE - Nap of the Earth
NSN - National Stock Number
NVL - Night Vision Laboratories

O&S - Operating and Support
OCM - On-Condition Maintenance
OCS - Optical Contrast Seeker
OGE - Out of Ground Effect

OMA - Operation and Maintenance, Army
OMB - Office of Management and Budget

OPA - Other Procurement, Army

ORA - Operations Research Analyst/Operations Research Analysis

ORSA - Operations Research/Systems Analysis

OT - Operational Test

OTEA - US Army Operational Test and Evaluation Agency

PA&E - Program Analysis and Evaluation PCS - Permanent Change of Station

PD - Program Directive

PDM - Program Decision Memorandum
PDR - Preliminary Design Review

PDS - Program Data Sheets
PE - Program Evaluation

PEMA - Procurement of Equipment and Munition Appropriations

PEO - Program Executive Officer

PEP - Producibility Engineering and Planning

PIP - Product Improvement Program
PLO - Procurement Liaison Officer

PM - Product Manager; Program Manager; Project Manager

PMO - Project Management Office

PMSA - PM/Materiel System Assessment

POL - Petroleum, Oil, and Lubricants

POM - Program Objective Memorandum

PPBES - Planning, Programming, Budgeting and Execution System

PPR - Peak Production Rate

PSE - Peculiar Support Equipment
PSR - Program Status Report

PV - Present Value

PWD - Procurement Work Directive; Proximity Warning Device

QA - Quality Assurance RAM - Reliability, Availability, and Maintainability R&M - Reliability and Maintainability; Research and Methodology RAM-D - Reliability, Availability, Maintainability, and Durability R&D - Research and Development RD&E - Research, Development and Engineering RDTE - Research, Development, Test, and Evaluation RFP - Request for Proposal ROC - Required Operational Capability RSI - Rationalization, Standardization, and Interoperability SAG - Study Advisory Group SAM - Surface-to-Air Missile SAR - Selected Acquisition Report SCAS - Stability and Control Augmentation System SCP - System Concept Paper SCT - Should Cost Team SDDM - Secretary of Defense Decision Memorandum SDT - Second Destination Transportation SFC - Specific Fuel Consumption SFTS - Synthetic Flight Training Systems SHP - Shaft Horsepower SIC - Standard Industrial Code - Standard Lightweight Avionics Equipment SLAE SOP - Standard Operating Procedure SOTAS - Stand Off Target Acquisition System SSEB - Source Selection Evaluation Board SSG - Special Study Group STA - Static Test Artic's STF - Special Task Force STOL - Short Takeoff and Landing SWP - Space, Weight and Power TACF IRE - Tactical Fire Direction System TADS - Target Acquisition Designator System TA/TF - Terrain Avoidance/Terrain Following TBO - Time Between Overhaul - Table of Distribution and Allowance TDA TDP - Technical Data Package TECOM - U.S. Army Test and Evaluation Command TMS - Type, Model and Series TOA - Tradeoff Analysis TOD - Tradeoff Determination - Tube-Launched, Optically Tracked, Wire-Guided TOW

Transients, Patients and PrisonersTotal Risk Assessing Cost Estimate

- U.S. Army Training and Doctrine Command

- United States Army Troop Support Command

TPP

TRACE TRADOC

TROSCOM

UCR - Unit Cost Report

USAFR - U.S. Air Force Angulation
UTS - Ultimate Tensile Strength

VE - Value Engineering

VERT - Venture Evaluation and Review Technique

VROC - Vertical Rate of Climb

VTOL - Vertical Takeoff and Landing

WBS - Work Breakdown Structure

#### SECTION 1

INSTRUCTIONAL DATA, METHODOLOGIES AND STANDARDS

#### SECTION 1 INSTRUCTIONAL DATA METHODOLOGIES AND STANDARDS

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- a. <u>Document</u>. DODI 4140.39, 17 July 1970, subject: Procurement Cycles and Safety Levels of Supply for Secondary Items.
  - b. Preparer. Department of Defense.
- 2. <u>Application</u>. Establishes methods, procedures, and standardsx for determining safety levels, estimating procurement leadtimes, and related statistics for secondary items of supply.
- 3. Status. Operational.
- 4. Nature of Data. Not applicable.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Understanding of determining factors causing variance in supply statistics, as well as a knowledge of the theory behind their development, estimation, and application.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Various Industrial Research Offices, RAND Corporation, and other technical studies and reports.
- 11. Use in Cost Analysis. Inventory analysis. Cost Analysis problems involving secondary items of supply.
- 12. Remarks. None.

- 1. Source.
- a. <u>Document</u>. Military Standard 881A, Work Breakdown Structure, 25 April 1975.
  - b. Preparer. Department of Defense.
- 2. Application. Provides guidance for developing in outline form a method of classifying the work tasks for a particular problem.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Provides representative Work Breakdown Structures for several systems.
- 5. Level of Detail. By Work Breakdown Structure elements, Level III.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Unique Work Breakdown Structures must be designed for each project.
- 8. <u>Limitations</u>. Often difficult to compare WBS line items between different projects.
- 9. <u>Deficiencies</u>. Not applicable.
- 10. <u>Supplemental Sources Required</u>. AR 11-18, The Cost Analysis Program, 10 October 1975.
- 11. <u>Use in Cost Analysis</u>. Determines detail of estimates for Baseline Cost Estimate. In conjunction with AR 11-18, also provides organizational framework for other estimates particularly Independent Parametric Cost Estimates (IPCEs).
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. AR 310-25, Dictionary of United States Army Terms, (Short Term: AD), 21 May 1986.
  - b. Preparer. Department of the Army.
- 2. Application. Standardization of terms used within the Army.
- 3. Status. Operational.
- 4. Nature of Data. Definitions for each term.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. AR 310-50, Authorized Abbreviations, Brevity Codes, and Acronyms, 15 November 1985.
- 11. Use in Cost Analysis. See Application above.
- 12. Remarks. In some cases, standard Army definitions may vary from common civilian usage. Therefore, care must be exercised to ensure that terms are not used loosely.
- 13. Suggestions. None.

- a. Document. DA/OSD Inflation Guidance.
- b. Preparer. U.S. Army Materiel Command, Headquarters.
- 2. Application. Official tables of inflation indices to be used for cost estimating purposes.
- 3. Status. Operational. Updated periodically.
- 4. Nature of Data. Current tables of inflation indices.
- 5. Level of Detail. Includes indices for "Research, Development, Test, and Evaluation," "Aircraft Procurement," "Missiles Procurement," "Weapons/Tank Combat Vehicles Procurement," "Ammunition Procurement," "Other Procurement," "Military Personnel," "Operation and Maintenance," and "Military Construction." Includes escalation factors and deflators.
- 6. <u>Normalization Processes Required</u>. Referenced constant year dollars must be normalized to desired year.
- 7. Evaluation Techniques Required. Some knowledge in economics is necessary; understanding of the concept of current year versus constant dollars.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Sources dealing with the basic theory and application of inflation indices.
- 11. <u>Use in Cost Analysis</u>. Used to inflate (deflate) current year dollars into desired constant year dollars.
- 12. Remarks. None.
- 13. Suggestions. None.

- 1. Source.
  - a. Document. AR 11-18, The Cost Analysis Program, 10 October 1975.
  - b, Preparer. Comptroller of the Army.
- 2. Application: Provide organizational framework for cost estimate.
- 3. Status. Operational.
- 4. Nature of Data. Not applicable.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. MIL-STD 881A, Work Breakdown Structure, 25 April 1975.
- 11. <u>Use in Cost Analysis</u>. Organization of cost estimates, particularly Baseline Cost Estimates (BCEs) and Independent Parametric Cost Estimates (IPCEs).
- 12. Remarks. None.
- 13. Suggestions. None.

#### a. Document.

- (1) Department of the Army Pamphlet 11-1, Guide for Improved Use of Defense Documentation Center by Cost Analysts, January 1976.
- (2) Department of the Army Pamphlet 11-2, Research and Development Cost Guide for Army Materiel Systems, May 1976.
- (3) Department of the Army Pamphlet 11-3, Investment Cost Guide for Army Materiel Systems, April 1976.
- (4) Department of the Army Pamphlet 11-4, Operating and Support Cost Guide for Army Materiel Systems, April 1976.
- (5) Department of the Army Pamphlet 11-5, Standards for Presentation and Documentation of Life Cycle Cost Estimates for Army Materiel Systems, May 1976.
  - b. Preparer. Department of the Army.
- 2. Application. Guidance for preparation of documentation and presentations for weapon system, Cost and Operational Effectiveness Analysis (COEA) and Baseline Cost Estimates (BCEs).
- 3. Status. Operational.
- 4. Nature of Data. Textual narrative published in several volumes.
- 5. <u>Level of Detail</u>. Includes cost elements, methodologies, and reporting formats reflecting current costing techniques and includes direct and indirect operating costs.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Analytical judgment required. Higher mathematical skills coupled with knowledge of theoretical applications. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory. Understanding and application of Army Force Planning Cost Handbook, November 1982.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.

- 10. <u>Supplemental Sources Required</u>. Cost data obtained from such sources as Contract Cost Data Reports (CCDRs) and Cost/Schedule Control System Criteria Reports.
- 11. Use in Cost Analysis. Reference guide.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. DCA-P-92(R), Instructions for Reformatting the BCE/ICE, 15 May 1984.
- b. <a href="Preparer">Preparer</a>. Office of the Comptroller of the Army, Directorate of Cost Analysis.
- 2. <u>Application</u>. Provides instructions for preparing Baseline Cost Estimates/Independent Cost Estimates in the current proper format.
- 3. Status. Operational.
- 4. Nature of Data. Defines the current acceptable format for presentation of BCE/ICEs by relating it to the preceding format. Relates the "Big Three" format formerly in use to the current "Big Five" activity phases. Define the individual cost elements and presents the matrices to be used. Relates BCE to other functional documents.
- 5. Level of Detail. Quite detailed.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Historical inflation indices, cost data.
- 11. <u>Use in Cost Analysis</u>. Defines the acceptable format to be used by the Cost Analyst in preparing the BCE/ICEs.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. Letter, AMCDE-PII, 5 September 1985, subject: Instructions for Preparation and Submission of September 1985 Unit Cost Reports (UCRs) and Defense Acquisition Executive Summary (DAES) Reports.
- b. <u>Preparer</u>. U.S. Army Materiel Command, Directorate for Development, Engineering, and Acquisition.
- 2. <u>Application</u>. Provide guidance for preparation and submission of Unit Cost Reports (UCRs) and Defense Acquisition Executive Summary (DAES) Reports.
- 3. Status. Operational. Regularly revised, as required, and annually.
- 4. Nature of Data. Contains narrative instructive material for preparation and submission of UCRs and DAES reports.
- 5. Level of Detail. See above.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Proper interpretation of instructions and appropriate mathematical and cost estimating techniques.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Other guidance as published.
- 11. Use in Cost Analysis. Forms a basis for validation procedures of UCRs and DAES reports.
- 12. Remarks. None.
- 13. Suggestions. None.

- 1. Source.
- a. <u>Document</u>. AMC-P 5-11, How To Approach An Analysis, U.S. Army Materiel Command, 1 July 1985.
  - b. Preparer. U.S. Army Materiel Command.
- 2. <u>Application</u>. The purpose of this publication is to provide guidance and assistance to AMC personnel in planning and conducting analyses in support of the decision making process.
- 3. Status. Not applicable.
- 4. Nature of Data. Publication contains various statistical graphs and information pertaining to methods for analyzing data.
- 5. Level of Detail. Not applicable.
- 6. Normalization Process Required. Not applicable.
- 7. Evaluation Technique Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Provides new analyst with guidelines for analyzing data.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. AMC-P 11-28, Economic Analysis: Concepts and Methodologies. U.S. Army Materiel Command, 1 July 1985.
  - b. Preparer. U.S. Army Materiel Command.
- 2. Application. To provide a basic framework of economic analysis concepts, methodologies and general procedures which should be used by all AMC functional areas preparing economic analyses.
- 3. Status. Not applicable.
- 4. Nature of Data. This manual explains the Economic Analysis process for preparation or review which supports a resource allocation decision.
- 5. Level of Detail. Considerable. Formulas and examples are provided.
- 6. Normalization Process Required. Not applicable.
- 7. Evaluation Technique Required. Basic understanding of Algebra and Economics.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. The guidance presented in this pamphlet is consistent with DODI 7041.3, 18 Oct 72, AR 11-18, and AMC Supplement 1 to AR 11-28.
- 11. <u>Use in Cost Analysis</u>. Provides information on how to generate and validate an Economic Analysis.
- 12. Remarks. None.
- 13. Suggestions. Look for current inflation indices.

- a. Document. Cost to Order Studies, December 1970.
- b. Preparer. U.S. Army Aviation Research and Development Command, Directorate for Plans and Analysis.
- 2. Application. Estimating cost of ordering an item of supply and determination of optimum supply policy with respect to reorder frequencies.
- 3. Status. As needed.
- 4. Nature of Data. Manhour and Cost Estimates for Cost to Order. Also contains narrative material.
- 5. <u>Level of Detail</u>. By organization, type of cost, and dollar values of item ordered.
- 6. Normalization Processes Required. Analytical judgment required.
- 7. Evaluation Techniques Required. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory.
- 8. <u>Limitations</u>. Some values of report were estimated, thus limiting the accuracy of the published figures.
- 9. Deficiencies. See Limitations, above.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Used in certain cost estimates.
- 12. Remarks. None.
- 13. <u>Suggestions</u>. Report should be developed along standard report procedures, possibly automated to ensure accurate measurement of values, thus negating the necessity for estimation.

- a. <u>Document</u>. USAAVRADCOM Technical Memorandum TM 81-F-6, Assessment of Learning Curve Experience for DTUPC Estimates vs Actual/Current Estimates, December 1981.
- b. <u>Preparer</u>. U.S. Army Aviation Research and Development Command, Directorate for Plans and Analysis.
- 2. Application. Specifies possible problems in using learning curves by comparing DTUPC contract provisions and current production unit costs.
- 3. Status. Operational.
- 4. Nature of Data. Narrative with charts, tables and graphs.
- 5. Level of Detail. Moderately detailed.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. See Application, above.
- 12. Remarks. An interesting and informative analysis of predicted results, (costs), versus actual performance.
- 13. <u>Suggestions</u>. More of this kind of study would assist analysts to evaluate various prediction techniques.

- a. <u>Document</u>. USAAVRADCOM Technical Report TR 83-F-4; LERNCURV: The Directorate for Plans and Analysis Learning Curve Program, August 1983.
- b. <a href="Preparer">Preparer</a>. U.S. Army Aviation Research and Development Command, Directorate for Plans and Analysis.
- 2. Application. Generates a learning curve which "best fits" the data provided. It then uses the generated curve to predict costs for lots designated by the user.
- 3. Status. Published August, 1983.
- 4. Nature of Data. Allows the analyst to predict lot costs using historical data input by the user.
- 5. <u>Level of Detail</u>. Considerable; underlying theory is explained in detail.
- 6. <u>Normalization Processes Required</u>. Historical cost data, expressed in current year dollars, must be normalized into constant (base year) dollars before it is input.
- 7. Evaluation Techniques Required. Higher mathematical skills coupled with knowledge of theoretical applications.
- 8. Limitations. Applies only to recurring data associated with production.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. User must know either a slope of the desired curve and the cost of a particular unit, b.slope of the desired curve and the average unit cost of a lot, the first unit, last unit, and average unit cost for each of several lots.
- 11. Use in Cost Analysis. See Application.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. USAAVSCOM Technical Report TR 84-F-4; AD A142 943; Historical Research and Development Inflation Indices for Army Fixed and Rotor Winged Aircraft, March 1984.
- b. Preparer. U.S. Army Aviation Systems Command, Directorate for Systems and Cost Analysis.
- 2. Application. To be used in bringing a cost in prior years to a present year dollar value and for evaluating inflation actually experienced.
- 3. Status. Published March, 1986.
- 4. Nature of Data. Data includes commodity sub-indexes by material normalized to either 1968 or 1983 constant dollars; also includes Labor Indices normalized to same year constant dollars and historical inflation indices representing the various labor/material mixes expressed in 1983 constant dollars.
- 5. Level of Detail. Inflation indices are available for individual commodities.
- 6. Normalization Processes Required. Referenced constant year dollars must be normalized to desired year.
- 7. Evaluation Techniques Required. Some knowledge in economics is necessary; understanding of the concept of current year vs constant dollars.
- 8. Limitations. Indices are not provided beyond FY83.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Relevant indices must be used in order to normalize data to FY83 dollars or forward to more recent years.
- 11. Use in Cost Analysis. Used to inflate (deflate) current year dollars into desired constant year dollars.
- 12. Remarks. None.
- 13. <u>Suggestions</u>. Current indices should be included in this technical report.

- a. <u>Document</u>. USAAVSCOM Technical Report TR 85-F-5, AVSCOM Program Management Control System (PMCS)/Planning, Programming, Budgeting, and Execution System (PPBES) Network, 15 July 1985.
- b. <u>Preparer</u>. U.S. Army Aviation Systems Command, Directorate for Systems and Cost Analysis.
- 2. Application. Provides overview of the Program Management Control System (PMCS), Planning, Programming, Budgeting and Execution System (PPBES), and their role in the AMC reporting system. Discusses specific documents which are used in this reporting system that should be familiar to cost analysts.
- 3. Status. Operational.
- 4. Nature of Data. Narrative discussion of PMCS/PPBES network, instructions for use by analyst in validating cost estimates.
- 5. Level of Detail. Fairly detailed.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Provides the analyst with an overview of the PMCS/FPBES network, interrelationship of various cost elements.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. Cost Memorandum 84-19, Handbook of Army Cost Analysis Terms, December 1984.
- b. <u>Preparer</u>. U.S. Army Troop Support Command (TROSCOM), Cost and Systems Analysis Division, Cost Analysis Branch.
- 2. Application. To provide a simple and convenient reference for cost analysis terms and concepts.
- 3. Status. Published December, 1984.
- 4. Nature of Data. Definitions of Cost Analysis terms are provided.
- 5. Level of Detail. Not applicable.
- 6. Normalization Process Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitation. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. <u>Use in Cost Analysis</u>. Provides precise definitions of cost analysis terms that are used in cost analysis studies.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Forecasting First Unit Costs, 14 March 1986.
- b. <u>Preparer</u>. Comptroller, Cost Analysis Division, CECOM, Fort Monmouth, New Jersey.
- 2. Application. Provides Cost Estimating Relationships (CERs) for the prediction of First Unit Costs of Communications-Electronics (C-E) equipment.
- 3. Status. Operational.
- 4. Nature of Data. Gives CERs for electronics/communications equipment and "fine tuning" adjustments when a particular program being produced deviates from the usual.
- 5. <u>Level of Detail</u>. Considerable. Data bases given in functional categories; learning curves by functional category. Provides an Investment Phase Cost Template.
- 6. Normalization Process Required. Production Costs must be expressed in FY-84 constant dollars.
- 7. <u>Evaluation Techniques Required</u>. Application of various mathematical, statistical procedures for deriving CERs and Learning Curves. Inflation indices are required.
- 8. Limitations. CERs only applicable to communications-electronics.
- 9. <u>Deficiencies</u>. See <u>Limitations</u> above.
- 10. <u>Supplemental Sources Required</u>. The analyst must use his knowledge of the make-up of a system to determine if the system is analogous to one of those in the functional categories represented.
- 11. <u>Use in Cost Analysis</u>. Enables Managers, Engineers and Cost Analysts to develop realistic Design-to-Unit-Production-Cost (DTUPC) targets.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Cost and Operational Effectiveness Analysis.
- b. Preparer. Normally compiled by U.S. Army Training and Doctrine Command (TRADOC).
- 2. Application. To analyze the cost and operational effectiveness of several alternatives proposed for a weapons system.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Life cycle costs and operational effectiveness are analyzed. Data concerning advanced technology and perception of threat frequently carries a security classification.
- 5. Level of Detail. Variable.
- 6. Normalization Processes Required. Analytical judgment required.
- 7. Evaluation Techniques Required. Variations in configuration, such as modifications of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) or Product Improvement Programs (PIPs) require additional analysis. This technique requires the ability to track detailed cost data to previous estimates. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory.
- 8. <u>Limitations</u>. Data at too high a level of the Work Breakdown Structure (WBS).
- 9. <u>Deficiencies</u>. Lack of data source identification makes determination of proper supplemental sources difficult.
- 10. <u>Supplemental Sources Required</u>. Cost data obtained from such sources as Contract Cost Data Reports (CCDR) and Cost/Schedule Control Systems Criteria (C/SCSC) reports.
- 11. <u>Use in Cost Analysis</u>. Important source of data for methodology development and basis from which to develop other estimates, especially quick-reaction studies. Also useful as supplemental background material.
- 12. Remarks. Held at TRADOC.
- 13. Suggestions. None.

- a. Document. Handbook of Forecasting Techniques.
- b. <u>Preparer</u>. Center for the Study of Social Policy Stanford Research Institute. Prepared for Institute for Water Resources U.S. Army Corps of Engineers.
- 2. Application. This report focuses on 12 basic techniques suitable for a wide range of technological, economic, social and environmental forecasting.
- 3. Status. Not applicable.
- 4. Nature of Data. A narrative enhanced with charts, graphs and tables which deals with three major categories of long-range planning: Time Series and Projections; Models and Simulations; and Qualitative and Holistic Methods.
- 5. <u>Level of Detail</u>. By major category of techniques and specific techniques.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. The ability to read and understand charts and graphs. Also required is a knowledge of Algebra and Statistics.
- 8. <u>Limitations</u>. Examples basically apply to the Corps of Engineers. Some techniques might better apply to problems particular to those of the Corps. However, many of the techniques in the report can be applied to Cost Analysis.
- 9. Deficiencies. See Limitations above.
- 10. <u>Supplemental Sources Required</u>. Handbook of Forecasting Techniques Parts I and II.
- 11. <u>Use in Cost Analysis</u>. A useful guide to a number of forecasting techniques which can assist Cost Analysis.
- 12. Remarks. Appears to a comprehensive analysis of various forecasting techniques.
- 13. Suggestions. None.

- a. <u>Document</u>. AFIT GSM/SM/76D-30, Application of a Bayesian Approach to Updating Airframe CERs, September 1979.
  - b. Preparer. Air Force Institute of Technology.
- 2. Application. Provides a means of estimating the recurring cost of the next airframe.
- 3. Status. Operational.
- 4. Nature of Data. Textual narrative discusses techniques for minimizing errors due to differences in airframe types and equation errors.
- 5. <u>Level of Detail</u>. Considerable; this document is primarily concerned with statistical theory.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. High degree of familiarity with statistical theory; some higher mathematical skills needed.
- 8. Limitations. Not applicable.
- 9. <u>Deficiencies</u>. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Reference Book.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. ASD Pamphlet 800-5, Software Development Capability/Capacity Review, 10 September 1987.
- b. <u>Preparer</u>. Department of the Air Force Aeronautical Systems Division (AFSC), Wright Patterson AFB, Dayton, Ohio.
- 2. Application. Acquisition management of software.
- 3. Status. Operational.
- 4. Nature of Data. This pamphlet provides guidance for planning and conducting the Software Development Capability/Capacity Review (SDCCR) as an integral part of the source selection process.
- 5. Level of Detail. Variable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Varies with application.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Most relevant to Air Force procedures.
- 10. Supplemental Sources Required. Varies with application.
- 11. Use in Cost Analysis. Reference for acquainting analyst with source selection procedures for software.
- 12. Remarks. Extremely useful guidance for evaluating procedures for software acquisition.
- 13. Suggestions. None.

- a. <u>Document</u>. COCOMO for Software Development Cost Estimation, July 1982.
- b. <u>Preparer</u>. Prepared by SOFTECH (Robert Lorenzetti, etal), 4140 Linden Avenue, Dayton, Ohio 45432.
- 2. Application. Software cost estimating reference.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. This study deals with the specific techniques for generating software cost estimates and provides analyses of their applications and limitations.
- 5. <u>Levels of Detail</u>. Varies.
- 6. Normalization Processes Required. None.
- 7. Evaluation Techniques Required. Assumes some familiarity with statistical concepts, along with familiarity with regression techniques.
- 8. Limitations. None.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Enhances analyst's understanding of software development cost estimating technique.
- 12. Remarks. Excellent source for novices.
- 13. <u>Suggestions</u>. Analyst should acquire general knowledge of software cost estimating techniques prior to using this report.

- a. <u>Document</u>. AFWAL TR-82-1173. Avionics Software Support Cost Model, 1 February 1983.
  - b. Preparer. Contractor for Air Force Aeronautical Laboratories.
- 2. Application. Model to be used in projecting annual software support costs of proposed avionics software configurations during early design phases of system development.
- 3. Status. Operational; model is not widely used within DA.
- 4. Nature of Data. Avionics Software Support Cost Model (ASSCM) is a model used for predicting the support costs associated with embedded computer software for avionics systems. It is applicable to: operational flight program software, airborne communications/electronics software, and airborne electronic warfare software.
- 5. Level of Detail. Quite detailed.
- 6. Normalization Processes Required. All costs are calculated in calendar year 1981 dollars; they require inflation to present year dollars.
- 7. Evaluation Techniques Required. Requires a relatively high degree of familiarity with software in order to utilize the subjective aspects of the algorithm.
- 8. <u>Limitations</u>. The model does not address software acquisition costs, nor costs incurred in operation by users. Utilizes only Air Force projects.
- 9. Deficiencies. None apparent.
- 10. <u>Supplemental Sources Required</u>. Relevant forms must be used by people with knowledge in the field of avionics software support.
- 11. Use in Cost Analysis. Self explanatory.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. AFAL TR-73-441. Cost Analysis of Avionics Equipment, February 1974.
- b. Preparer. General Research Corporation for the U.S. Air Force Avionics Laboratory.
- 2. Application. Cost estimation of aircraft avionics.
- 3. Status. Operational.
- 4. Nature of Data. This report contains parametric cost estimating relationships (CERs) to assist in predicting the development, production and logistic support costs of avionics equipment before a detailed description of its physical makeup is available. These CERs are used for four types of avionics subsystems: fire control radar, inertial navigators, digital computers and doppler navigation radars.
- 5. <u>Level of Detail</u>. This study deals with equipment and life cycle costs at the aggregate level; it addresses the inability to establish precise definition of the cost elements. Development CERs incorporate a measure of the development program's state-of-the-art advance. Logistic support CERs are functions of equipment first unit cost or cumulative average cost.
- 6. Normalization Processes Required. All CERs are in FY 1974 dollars; they must be inflated to present year dollars.
- 7. Evaluation Techniques Required. Knowledge of standard regression analysis techniques.
- 8. <u>Limitations</u>. Inability to obtain any great level of detail among the cost elements is a shortcoming.
- 9. Deficiencies. None apparent.
- 10. <u>Supplemental Sources Required</u>. Relevant system technical data is necessary to use these CERs.
- 11. Use in Cost Analysis. Self explanatory.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. BLS Handbook of Methods, December 1982.
- b. Preparer. Department of Labor, Bureau of Labor Statistics.
- 2. Application. Reference book describing methodologies used in all BLS publications.
- 3. Status. Operational.
- 4. Nature of Data. See Application above.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Economic background helpful to aid understanding of economic terminology and concepts. Higher mathematical skills coupled with knowledge of theoretical applications.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. <u>Use in Cost Analysis</u>. Broadens understanding of various reports on economic time series prepared by Bureau of Labor Statistics, serves as an aid towards eliminating misinterpretation and misunderstanding of economic statistics. Also serves to guide methodologies for Cost Analysis use.
- 12. Remarks. Inaccurate estimates may result from indiscriminate application of analytical techniques.
- 13. Suggestions. None.

- a. Document. Guide to Industrial Statistics, March 1978.
- b. Preparer. Department of Labor, Bureau of Labor Statistics.
- 2. Application. Reference book to assist users of industrial statistics published by the Government.
- 3. Status. Operational.
- 4. Nature of Data. See Application above.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. The ability to understand tabular statistical presentations.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. <u>Use in Cost Analysis</u>. Increases understanding of various statistical presentations published by the Government which pertain to Cost Analysis.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. Glossary for Systems Analysis and Planning-Programming-Budgeting, October 1969.
  - b. Preparer. U.S. General Accounting Office.
- 2. Application. Provides definitions of terms used in systems analysis.
- 3. Status. Not applicable.
- 4. <u>Nature of Data</u>. Provides explanation of terminology used in systems analysis.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. <u>Use in Cost Analysis</u>. Provides an understanding of terminology used in systems analysis.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Journal of the American Statistical Association.
- b. Preparer. American Statistical Association.
- 2. Application. To present the latest developments in statistical analysis.
- 3. Status. Operational. Updated quarterly.
- 4. <u>Nature of Data</u>. Original articles submitted on statistical analysis. Articles consist essentially of two types: articles concerning new applications of existing statistical processes and articles concerning the development of new statistical processes.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Higher mathematical skills and in-depth academic statistical background.
- 9. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Statistical texts and handbooks, publications referenced by article contributions.
- 11. <u>Use in Cost Analysis</u>. Development of statistical methodologies. Articles on time-series analysis and regression techniques particularly useful.
- 12. Remarks. Most articles are extremely difficult to comprehend, thus requiring a very advanced level of academic understanding.
- 13. <u>Suggestions</u>. An intensive effort to simplify the language of the contributed articles would tremendously improve their usefulness. Visual aids resembling the charts and graphs of <u>Scientific American</u> would also be of treme. lous help.

- a. <u>Document</u>. R-1693-1-PA&E, Parametric Equations for Estimating Aircraft Airframe Costs, February 1976.
- b. <u>Preparer</u>. A report prepared for Assistant Secretary of Defense (Program Analysis and Evaluation).
- 2. Application. Cost estimation of fixed wing military aircraft.
- 3. <u>Status</u>. Operational. This report updates two previous RAND reports entitled "Cost-Estimating Relationships for Aircraft Airframes," RM-4845-PR, February 1966 and "Cost-Estimating Relationships for Aircraft Airframes," R-761-PR, December 1971.
- 4. Nature of Data. This report includes cost estimating relationships (CERs) for estimating development and production cost of fixed-wing airframes. Separate CERs are included for engineering, development support, flight test operations, tooling, manufacturing labor, manufacturing material and quality control. A set of CERs are also included for prototype production. Cost data from which the CERs were derived were obtained from 10 airframe contractors and are included in Appendix A of this report.
- 5. Level of Detail. The CERs are presented with a sufficient amount of detail and statistics. The cost data base used in developing the CERs on fixed-wing aircraft are provided by aircraft. For each aircraft the quantity of aircraft procured is subdivided by lot. For each lot, the following information is provided: AMPR weight, engineering hours, tooling hours, manufacturing hours, material cost in 1970 dollars, and deliveries per month.
- 6. Normalization Processes Required. All CERs are in calendar year 1970 dollars, therefore, they require inflation to present day dollars. The aircraft included in the data base are constructed primarily of aluminum alloy. If these CERs are to be used for estimating fixed wing aircraft with a different type of construction, i.e., titanium, advanced composite materials, adjustment may be required.
- 7. Evaluation Techniques Required. Application of standard regression analysis techniques can be applied to the actual fixed-wing data in the Appendix.
- 8. Limitations. The report onl includes cost data on fixed-wing aircraft.
- 9. Deficiencies. None apparent.

- 10. <u>Supplemental Sources Required</u>. Other technical information may be required in developing CERs utilizing the basic data.
- 11. <u>Use in Cost Analysis</u>. The cost data on cargo fixed-wing aircraft have been utilized in developing CERs for airframe development and production. These CERs were utilized in establishing confidence in R&D cost estimates for the HLH and in evaluating the effect of low production rates for the HLH in the investment phase.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. The Journal of Cost Analysis.
- b. Preparer. Institute of Cost Analysis, Alexandria, VA.
- 2.  $\underline{\text{Application}}$ . To present the latest developments in the field of Cost Analysis.
- 3. Status. Operational.
- 4. Nature of Data. Original estimates submitted on topics in cost and price analysis. Articles are generally of two types: those concerned with new applications of cost and price methods and those concerned with developing new methods.
- 5. Level of Detail. Varies with application.
- 6. Normalization Process Required. Varies.
- 7. Evaluation Techniques Required. Familiarity with general statistical techniques, regression techniques, micro and macro economics, and finance.
- 8. Limitations. Depends on article's sources.
- 9. Deficiencies. Irregular publication schedule.
- 10. Supplemental Sources Required. Statistical as well as Mathematical and Economic textbooks and publications referenced by the articles.
- 11. Use in Cost Analysis. Source of possible techniques and models applicable to cost analysis. Provides analyst with latest trends in cost analysis.
- 12. Remarks. Many articles are difficult to understand. They require advanced training in economics, statistics and mathematics.
- 13. Suggestions. None.

- a. <u>Document</u>. 1983 ISPA (International Society of Parametric Analysts) Conference Proceedings, Volume II, Number I, April 1983.
  - b. Preparer. ISPA.
- 2. Application. To present the latest developments in the field of Parametric Cost Analysis.
- 3. Status. Updated annually.
- 4. Nature of Data. Article is concerned with new applications of parametric cost and price methods and those concerned with developing new methods.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Source Required</u>. Statistical as well as Mathematical and Economic textbooks and publications referenced by the articles.
- 11. <u>Use in Cost Analysis</u>. Source of possible techniques and models applicable to cost analysis.
- 12. Remarks. Many articles are difficult to understand. They may require advanced training in economics, statistics, and mathematics.
- 13. Suggestions. None.

- a. Document. Software Data Base Development, Volume I, June 25, 1984.
- b. Preparer. The Analytic Sciences Corporation, Reading, MA.
- 2. Application. Objective is to develop a software cost data base which can support the cost estimating process.
- 3. Status. Updated periodically.
- 4. Nature of Data. This manual provides a standard software work breakdown structure.
- 5. Level of Detail. Considerable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Knowledge of software cost estimation.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Source Required</u>. Sources referenced by the document involving Computer and Software Engineering.
- 11. <u>Use in Cost Analysis</u>. Provides a software cost data base which can be used in the cost estimating process.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. Management of Software Acquisition Course, Vol. I, February 10, 1986.
  - b. Preparer. The Defense Systems Management College, Fort Belvoir, VA.
- 2. <u>Application</u>. Develop an understanding of software acquisition for DOD Mission Critical Computer Resources for Major Weapon Systems.
- 3. Status. Updated periodically.
- 4. <u>Nature of Data</u>. Lectures, discussions and case studies are presented on such topics as DOD computer resource policy and initiatives, software management fundamentals, and software cost estimating, integrated logistics support, quality assurance, and systems engineering.
- 5. Level of Detail. Considerable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Knowledge of software applications and government and industry practices applied to DOD Mission Resources.
- 8. Limitations. None.
- 9. Deficiencies. None.
- 10. Supplemental Source Required. Sources referenced by the document.
- 11. Use in Cost Analysis. Useful for providing successful software acquisition practice and procedures.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. TM-131, The NICE (Nonlinear, Iterative, Constrained, Estimator) Method.
  - b. Preparer. Tecolote Research, Inc., Santa Barbara, CA.
- 2. Application. Provides a description of the NICE method and its use in solving the problem of non-homogeneous data sets arising in cost analysis studies, thus allowing the full use of data available.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Provides example of cost model for active radar missile seekers. Develops CERs by conventional methods, then by the NICE method and compares results.
- 5. Level of Detail. Considerable.
- 6. Normalization Process Required. Not applicable.
- 7. Evaluation Techniques Required. Knowledge of regression analysis is essential. Familiarization with CER development is necessary.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. The NICE computer program is needed in order to use the method.
- 11. Use in Cost Analysis. Offers a solution to the problem of non-homogeneous data sets in the cost model building process.
- 12. Remarks. The NICE method has no predetermined set of inputs and outputs. Thus it offers extreme flexibility for the analyst.
- 13. Suggestions. None.

- a. <u>Document</u>. PRICE System Symposium (Parametric Review of Information for Costing and Evaluation) Hardware Model Reference Manual.
- b. <u>Preparer</u>. GE Corporation. (Formerly RCA Corporation) AVSCOM POC Edmundo Acosta.
- 2. Application. Programmed model used to derive cost estimates for electronic and mechanical hardware assemblies and systems. Applications include: Estimates of Cost to Complete, Design-to-Unit-Production-Cost Analysis, Estimates of Cost to Modify, "Should" Cost Analysis, Procurement Planning, Learning Curves.
- 3. Status. Updated February 7-9, 1989.
- 4. Nature of Data. This manual provides instructions to use the PRICE H Model when using cost estimating models.
- 5. <u>Level of Detail</u>. Considerable. Formulas contained in PRICE H are provided and explained.
- 6. Normalization Process Required. Not applicable.
- 7. Evaluation Techniques Required. Knowledge of techniques used in Estimates of Cost to Complete, Design-to-Unit-Production-Cost Analysis and "Should" Cost Analysis among other estimating techniques.
- 8. <u>Limitations</u>. Use of PRICE H requires the PRIME Computer System and the PRIME Operating System (PRIMOS).
- 9. <u>Deficiencies</u>. Costs for field test, site construction, and software are not estimated by the PRICE hardware model.
- 10. Supplemental Sources Required. Other technical information may be required in inputting values to specific models.

PRICE : An Executive Guide

PRICE M: Reference Manual

PRICE H: Training Course Workbook

- 11. <u>Use in Cost Analysis</u>. Important source of cost estimates for electronic and mechanical hardware assemblies and systems.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Dictionary of Cost Estimating Terms and Phrases, 1986.
- b. Preparer. National Estimating Society.
- 2. Application. Reducing the chance for misinterpretations in the language of estimating.
- 3. Status. Not applicable.
- 4. Nature of Data. Definition of Cost Estimating terms.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Some definitions may not be accurate for aviation.
- 9. Deficiencies. None noticed with preliminary review of definitions.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. See Application.
- 12. Remarks. None.
- 13. Suggestions. None.

- 1. Source.
  - a. Document. Software Engineering Economics, 1981.
  - b. Preparer. Barry W. Boehm.
- 2. Application. Software Cost Estimating Techniques.
- 3. Status. Not applicable.
- 4. Nature of Data. Allows the analyst to estimate software development costs; primarily through the use of the Constructive Cost Model (COCOMO).
- 5. <u>Level of Detail</u>. Considerable. Deals with much of the theoretical basis for software cost estimating. The most widely used reference for cost estimation of software.
- 6. Normalization Processes Required. Estimates are provided in manmonths; analyst must use current labor rates to obtain cost estimates.
- 7. <u>Evaluation Techniques Required</u>. Regression techniques are used in this model. The analyst must be able to make qualitative assessments of the developing contractors personnel capabilities.
- 8. Limitations. Not applicable.
- 9. <u>Deficiencies</u>. Several more recent models and reference documents are omitted. Ada impacts are not addressed.
- 10. Supplemental Sources Required. Varies with application.
- 11. <u>Use in Cost Analysis</u>. Reference for acquainting analyst with software cost estimation.
- 12. Remarks. This is the fundamental source for most software cost estimating methodology.
- 13. Suggestions. None.

- a. Document. Helicopters, Guide to Military Rotorcraft.
- b. Preparer. Bill Gunston.
- 2. Application. Reference guide to military helicopters.
- 3. Status. Not applicable.
- 4. Nature of Data. Illustrations and full-color photographs. Details on origin, type, engines, dimensions, weights, performance, armament, history, user, and development.
- 5. Level of Detail. Considerably detailed with much specific information.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Subject to obsolescence.
- 9. Deficiencies. No cost data.
- 10. Supplemental Source Required. Cost data.
- 11. Use in Cost Analysis. Useful as background supplemental material.
- 12. Remarks. Clear and concise pocket-size production.
- 13. Suggestions. None.

- a. <u>Document</u>. Handbook of Operations Research: Foundations and Fundamentals, Vol. I.
  - b. Preparer. Edited by Joseph J. Moder, Ph.D. and Salah E. Elmaghraby, Ph.D.
- 2. Application. Presents various applications of operations research, several of which have cost as a factor.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Provides data on various functional processes common to most operational systems and illustrations of operations research.
- 5. Level of Detail. Variable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Satisfactory knowledge of economics and mathematics.
- 8. Limitations. Not applicable.
- 9. Deficiencies. None.
- 10. Supplemental Source Required. None.
- 11. <u>Use in Cost Analysis</u>. Useful tool for gaining knowledge in the cost area in relationship to economics and business operations.
- 12. Remarks. None.
- 13. Suggestions. None.

- 1. Source.
- a. <u>Document</u>. Handbook of Operations Research: Models and Applications, Vol. II.
  - b. Preparer. Edited by Joseph J. Moder, Ph.D. and Salah E. Elmaghraby, Ph.D.
- 2. Application. Presents various applications of operations research, several of which have cost as a factor. Linear, quadratic and other non-linear cost models.
- 3. Status. Operational.
- 4. Nature of Data. Provides data on various functional processes common to most operational systems and illustrations of operations research.
- 5. Level of Detail. Variable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Satisfactory knowledge of economics and mathematics.
- 8. Limitations. Not applicable.
- 9. Deficiencies. None.
- 10. Supplemental Source Required. None
- 11. Use in Cost Analysis. Useful tool for gaining knowledge in the cost area in relationship to economics and business operations.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. The Pocket Encyclopedia of World Aircraft in Color, Helicopters and Other Rotorcraft Since 1907.
  - b. Preparer. Kenneth Munson.
- 2. Application. Handy reference guide for history of helicopters.
- 3. Status. Not applicable.
- 4. <u>Nature of Data</u>. Historical narrative. Data includes years and quantities. Helicopters are illustrated in color.
- 5. Level of Detail. By aircraft type.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. <u>Deficiencies</u>. No cost data.
- 10. Supplemental Sources Required. Cost data.
- 11. Use in Cost Analysis. Useful as background supplemental material.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Learning Curve Tables.
- b. Preparer. Various. Tables in common use have been developed by MICOM and RAND Corporation.
- 2. Application. Adjustment of production data (recurring costs, manhours) for quantity.
- 3. Status. Not applicable.
- 4. Nature of Data. Unit, cumulative averages, and cumulative totals in tabulated form. Mathematical equations also included.
- 5. Level of Detail. By unit.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Higher mathematical skills coupled with knowledge of theoretical applications.
- 8. Limitations. Applies only to recurring data associated with production.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Table of logarithms.
- 11. Use in Cost Analysis. See Application.
- 12. Remarks. Learning curves also called experience curves, progress curves, improvement curves, cost-quantity relationships.
- 13. Suggestions. None.

## SECTION 2 TECHNICAL DATA

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John W. R. Taylor	
Jane's All The World Aircraft, 1986-1987	2.8.1

- 1. Source.
- a. <u>Document</u>. Engineering Design Handbooks, DARCOM Pamphlet 706-2XX Series.
  - b. Freparer. U.S. Army Materiel Development and Readiness Command.
- 2. Application. Engineering design.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Prescribes organization of Model Specifications, testing procedures, qualification requirements, design standards. Also provides technical guidance for helicopter changes.
- 5. <u>Level of Detail</u>. Published in several volumes. Very detailed guidance for engineering design.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Technical expertise required.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Cost data from such sources as Contract Cost Data Reports (CCDRs) and Cost/Schedule Control Systems Criteria (C/SCSC) reports.
- 11. Use in Cost Analysis. Useful in determining the extent of test program.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. USAAVSCOM Technical Memorandum TM 85-F-6, A Cost Study on Forward Looking Infrared (FLIR) Systems, September 1985.
  - b. Preparer. William J. Waymire, Operations Research Analyst.
- 2. Application. Evaluate proposed cost of lightweight airborne FLIR system.
- 3. Status. Operational.
- 4. Nature of Data. Learning curves and cost data on the production and manufacturing of FLIR systems.
- 5. <u>Level of Detail</u>. The results of the study with some explanation are presented.
- 6. Normalization Process Required. Reference constant year dollars must be normalized to desired year.
- 7. Evaluation Techniques Required. Knowledge of learning curves and inflation indices.
- 8. Limitations. Study pertains only to night vision systems.
- 9. <u>Deficiencies</u>. See <u>Limitations</u>.
- 10. <u>Supplemental Sources Required</u>. Information on Infrared systems dealing with night vision.
- 11. Use in Cost Analysis. Use to estimate or evaluate infrared night vision systems.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. USAAVSCOM, Technical Memorandum TM-86-F-8, LCURV: A Learning Curve Program for the IBM PC, November 1986.
  - b. Preparer. Roger Schleper, Operations Research Analyst.
- 2. Application. Provides guidance on utilizing the IBM PC version of the Learning Curve.
- 3. Status. Operational.
- 4. Nature of Data. Provides guidance on use of the model and various options such as Unit Theory, Cumulative Average Theory, Predicted Lot Costs, Weighting Factor, and Derivation of the Prediction Interval.
- 5. <u>Level of Detail</u>. Provides mathematical equations, explanations, sample problems, and learning curve program listing (in FORTRAN).
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Some knowledge and familiarization with Learning Curve Theory is necessary.
- 8. Limitations. Not applicable.
- 9. <u>Deficiencies</u>. Not applicable.
- 10. Supplemental Sources Required. Recommended; the Alpha and the Omega.
- 11. Use in Cost Analysis. To estimate recurring production costs.
- 12. Remarks. None.
- 13. Suggestions. User be on guard to further model improvements.

- 1. Source.
- a. <u>Document</u>. Operational Test Reports (formerly called Service Test Reports).
- b. Preparer. U.S. Army Test amd Evaluation Command, U.S. Army Aviation Test Board.
- 2. Application. To determine the degree to which a prototype meets the specified mission stated in the Required Operational Capability (ROC) document. Emphasis is on field suitability rather than engineering.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Variable. Contains technical parameters for estimating operating cost data. Also contains narrative material.
- 5. Level of Detail. Variable.
- 6. Normalization Processes Required. Estimates developed from prototype in a test environment. Technical expertise and identification of differences in accounting conventions; data may require some adjustments. Historical cost data, expressed in incurred (or current) year dollars, requires stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars.
- 7. Evaluation Techniques Required. Technical expertise required. Higher mathematical skills coupled with knowledge of theoretical applications. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory. Variations in configuration such as modifications of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) or Product Improvement Programs (PIPs) require additional analysis.
- 8. <u>Limitations</u>. Data developed from a test environment, adapting data to operating environment may differ considerably.
- 9. Deficiencies. See Limitations above.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Developing estimates for operating costs.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. 1980 National Survey of Compensation Paid Scientists and Engineers Engaged in Research and Development Activities, December 1980.
- b. <u>Preparer</u>. U.S. Department of Energy, Division of Administration, Office of Industrial Relations.
- 2. Application. Provides information which could assist cost estimating a weapon system during the Research and Development (R&D) phase.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>: Provides data on salary levels for scientists and engineers in terms of level of education, occupational position and years since receiving a degree.
- 5. Level of Detail. See Nature of Data above.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Minimal ability to read and understand tables, charts and graphs.
- 8. <u>Limitations</u>. Any establishment employing fewer than 40 S&E's in R&D were omitted from the sampling frame.
- 9. <u>Deficiencies</u>. Those common to sampling techniques.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. See Application above.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. Aviation Week and Space Technology. Aerospace Forecast and Inventory Issue.
  - b. Preparer. McGraw-Hill, Inc.
- 2. Application. General technical information related to aerospace hardware.
- 3. Status. Operational. Updated annually.
- 4. Nature of Data. Provides technical and engineering data for aircraft, missiles and engines currently in development or production by the US, USSR and other international countries.
- Level of Detail. The aviation items are divided into three geographical areas: US, USSR, and International. The aviation items produced by the US are subdivided into the following areas: Military aircraft, missiles, spacecraft, launch vehicles, RPV and Target Drones, VTOL and VSTOL aircraft, agricultural aircraft, rotary wing aircraft, reciprocating engines, gas turbine engines, commercial transports and research rockets. The aviation items produced by the U.S.S.R. are subdivided into Military and Civil aircraft and missiles. The International category includes spacecraft, launch vehicles, missiles, aircraft, rotary wing aircraft, surface effect machines, gas turbine engines and research rockets. The US Rotary Wing aircraft are subdivided by manufacturer. An example of the information provided is as follows: name and address of manufacturer, popular name of aircraft, number of crew members, number of passengers, rotor diameter, maximum length of aircraft blades unfolded, maximum height, empty weight, normal gross weight, number of engines, engine model, horsepower, hover ceiling in ground effect, still-air range, and preceding aircraft models.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Varies with application.
- 8. <u>Limitations</u>. Only cost data included is for U.S. Business, Personal Aircraft.
- 9. Deficiencies. Technical information is presented per model only.
- 10. Supplemental Sources Required. Janes' All the World Aircraft can provide supplemental technical data.
- 11. Use in Cost Analysis. Data used in developing CERs.
- 12. Remarks. None.
- 13. Suggestions. None.

- 1. Source.
  - a. Document. Society of Aeronautical Engineer's Handbook, January 1975.
  - b. Preparer. Society of Aeronautical Engineers.
- 2. Application. Provides useful conversion factor, characteristics of physical matter, and other useful engineering data.
- 3. Status. Operational.
- 4. Nature of Data. See Application above.
- 5. Level of Detail. Variable.
- 6. Normalization Processes Required. Varies with application.
- 7. Evaluation Techniques Required. Varies with application.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Varies with application.
- 11. <u>Use in Cost Analysis</u>. Varies with application. Develops basis from which to develop other estimates. Useful as supplemental background material. Enlargement of data base for development of Cost Estimating Relationships (CERs), Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Economic Analysis (EA), Cost and Operational Effectiveness Analysis (COEA) and other studies.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Critical Item Development Specification.
- b. Preparer. Contractor.
- 2. Application. Source document for detail specifications for components.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Report applicable to components of systems and includes physical characteristic data, technical data, design criteria, deviations granted, narrative material, etc. Report similar to Prime Item Development Specification which is for systems.
- 5. Level of Detail. Very detailed.
- 6. <u>Normalization Processes Required</u>. Must ensure incorporation of revisions into data. Contains estimated data which is frequently conservatively estimated since contractor must ensure performance stated in the report.
- 7. Evaluation Techniques Required. Proposed variations in configuration, such as modifications of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) or Product Improvement Programs (PIPs) require additional analysis pending revision of data contained in the report.
- 8. <u>Limitations</u>. Some values are estimated by vested interests and therefore subject to bias. Estimates tend to be conservative for reasons stated in <u>Normalization Processes Required</u> above.
- 9. <u>Deficiencies</u>. Data not revised in a timely manner and therefore is frequently obsolete.
- 10. Supplemental Sources Required. Contract and contract modification cost data obtained from such sources as Contract Cost Data Reports (CCDRs) and Cost/Scnedule Control Systems Criteria (C/SCSC) Reports.
- 11. <u>Use in Cost Analysis</u>. Quick response studies and other cost estimates for critical items.
- 12. Remarks. None.
- 13. Suggestions. More timely revision of data needed.

- a. <u>Document</u>. Prime Item Development Specification (detailed specifications for aircraft).
  - b. Preparer. Contractor.
- 2. Application. Source document for detailed specifications for aircraft systems. Provides listing of detailed requirements, characteristics and description of aircraft.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. Physical characteristic data, technical data, listings of Government Furnished Material, design criteria, deviations granted, narrative material, etc.
- 5. Level of Detail. Very detailed.
- 6. <u>Normalization Processes Required</u>. Must insert incorporation of revisions into data. Report contains conservatively estimated data which may also require revision,
- 7. Evaluation Techniques Required. Proposed variations in configuration, such as modifications of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) or Product Improvement Programs (PIPs) require additional analysis pending revision of detailed specification.
- 8. <u>Limitations</u>. Some values are estimated by vested interests and therefore subject to bias. Estimates tend to be conservative because contractor must guarantee stated performance.
- 9. Deficiencies. Data not revised in a timely manner, frequently obsolete.
- 10. <u>Supplemental Sources Required</u>. Contract and contract modifications. Cost data from Contractor Cost Data Reports (CCDRs), Cost/Schedule Control Systems Criteria (C/SCSC) reports, and others.
- 11. <u>Use in Cost Analysis</u>. Provides weight and performance data which, in conjunction with historical cost data, form data bases for parametric estimates, quick-response studies.
- 12. Remarks. None.
- 13. <u>Suggestions</u>. Incorporation of aircraft Work Breakdown Structure into report. More timely revision of data needed.

- a. Document. Technical Manuals (TMs).
- b. Preparer. Normally prepared by contractor.
- 2. Application. Reference source for maintenance, engineering, and configuration of a system.
- 3. Status. Operational.
- 4. <u>Nature of Detail</u>. Narrative material concerning standard operating and maintenance procedure.
- 5. Level of Detail. As detailed as required by the system.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Technical expertise required.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Consultation with report preparer essential to the development of accurate estimates. Cost data obtained from such sources as Contract Cost Data Reports (CCDRs) and Cost/Schedule Control Systems Criteria (C/SCSC) reports.
- 11. <u>Use in Cost Analysis</u>. Limited use. May be used in some instances where very specific configuration data is needed.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Jane's All The World Aircraft, 1986-1987.
- b. Preparer. John W.R. Taylor, Editor.
- 2. Application. General reference work.
- 3. Status. Operational. Updated annually.
- 4. Nature of Data. Listing of aircraft manufacturers by country. Historical technical data on each aircraft model. Illustrated. Also contains narrative material. Contains data not available anywhere else.
- 5. Level of Detail. Performance and physical characteristics by model for each aircraft and engine.
- 6. Normalization Processes Required. None required.
- 7. Evaluation Techniques Required. Variations in configurations, such as modifications of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) and Product Improvement Programs (PIPs) require additional analysis. Higher mathematical skills coupled with knowledge of theoretical applications. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory. Technical expertise required.
- 8. <u>Limitations</u>. Current production aircraft frequently not included. More detail frequently needed, as for example, engine weight, AMPR weight, etc.
- 9. Deficiencies. See Limitations above.
- 10. <u>Supplemental Sources Required</u>. Cost data obtained from such sources as Contract Cost Data Reports (CCDRs) and Cost/Schedule Control Systems Criteria (C/SCSC) reports.
- 11. <u>Use in Cost Analysis</u>. Enlargement of data base for development of Cost Estimating Relationships (CERs), Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Economic Analysis (EA), Cost and Operational Effectiveness Analysis (COEA) and other studies.
- 12. Remarks. Inaccurate estimates may result from indiscriminate application of analytical techniques. Analytical judgment required.
- 13. Suggestions. None.

# SECTION 3 COST AND ECONOMIC DATA

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- a. Document. Historical Procurement Data.
- b. Preparer. Directorate for Procurement and Production.
- 2. Application. Procurement analysis.
- 3. Status. Operational.
- 4. Nature of Data. Cost and quantity data from previous procurements.
- 5. <u>Level of Detail</u>. Determined by needs of data. Presently, data and detail defined by form of computerized system.
- 6. Normalization Processes Required. Historical cost data, expressed in incurred (or current) year dollars, require stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars. Development of cost and/or manhour-quantity relationships through application of learning curves, also known as progress or experience curves, enabling adjustments for alternative procurement quantities, and improving the accuracy of time phased estimates.
- 7. Evaluation Techniques Required. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory for development of cost estimates.
- 8. <u>Limitations</u>. Data not continuously prepared, resulting in several gaps in the continuity of a particular procurement history.
- 9. <u>Deficiencies</u>. See <u>Limitations</u> above. Inability to portray costs and/or manhours because of late establishment of report procedures.
- 10. Supplemental Sources Required. Defense Contract Audit Agency data.
- 11. <u>Use in Cost Analysis</u>. Enlargement of data base for development of Cost Estimating Relationships (CERs), Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Economic Analysis (EA), Cost and Operational Effectiveness Analysis (COEA), and other studies.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Business Conditions Digest.
- b. Preparer. Department of Commerce.
- 2. Application. Public economic information.
- 3. Status. Operational. Updated monthly.
- 4. Nature of Data. Contains many microeconomic time series by month or quarter.
- 5. Level of Detail. Very detailed.
- 6. Normalization Processes Required. Adjustments for inflation, and changes in productivity in some cases.
- 7. Evaluation Techniques Required. Economic background most appropriate.
- 8. Limitations. Occasionally, more detail is required.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Varies with application.
- 11. <u>Use in Cost Analysis</u>. Useful adjunct to data base for development and forecasting of inflation and productivity indices.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Employment and Earnings.
- b. Preparer. Department of Labor, Bureau of Labor Statistics.
- 2. Application. Public information.
- 3. Status. Operational. Updated monthly.
- 4. Nature of Data. Labor data including earnings.
- 5. Level of Detail. By industry subgroupings.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Same as for Producer Price Indexes. Adjustments required for changes in productivity.
- 8. Limitations. Administrative and other overhead labor rates not measured.
- 9. <u>Deficiencies</u>. See <u>Limitations</u>.
- 10. <u>Supplemental Sources Required</u>. Same as for Producer Price Indexes. Also, Producer Price Indexes are a supplemental source.
- 11. <u>Use in Cost Analysis</u>. Development of historical inflation indices for Airframe, Engine, and Avionics.
- 12. Remarks. Considerable errors can result from improper use of evaluation techniques.
- 13. Suggestions. None.

- a. Document. Monthly Labor Review.
- b. Preparer. Department of Labor, Bureau of Labor Statistics.
- 2. Application. Public economic information.
- 3. Status. Operational. Updated monthly.
- 4. Nature of Data. See Level of Detail below. Also contains technical and academic narrative material useful to economic analysis.
- 5. <u>Level of Detail</u>. Detailed. Wholesale, consumer price, employment, and earnings industry subgroupings.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Knowledge of higher mathematical theoretical basis for developing indexes—to include Paasche, Laspayre, and Fisher Ideal Indexes, seasonal adjustment methodology, trend, and time series analysis including Box-Jenkins autoregressive integrated moving averages, Fourier power spectra analysis, and methods for constructing averages including arithmetic, geometric, and harmonic means, and exponentially weighted moving averages (smoothing techniques). Also, how to develop transfer function models utilizing leading indicators. Economic background also essential.
- 8. Limitations. Greater level of detail often required.
- 9. Deficiences. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Producer Price Indexes, Employment and Earnings.
- 11. <u>Use in Cost Analysis</u>. A useful one-source document to trace the historical behavior of certain economic time series particularly price indices. By contrast, <u>Producer Price Indexes</u> show price index level only for the month in question, requiring a considerable effort to search through volumes of pamphlets to trace the historical behavior of an index.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Producer Price Indexes.
- b. Preparer. Department of Labor, Bureau of Labor Statistics (BLS).
- 2. Application. Public information.
- 3. Status. Operational. Updated monthly.
- 4. Nature of Data. Wholesale price and price indexes for specific commodity and type of industry groupings.
- 5. Level of Detail. Considerable. Commodities subdivided to specific item level identified by BLX developed code. Example of typical level of detail: "Aluminum Extrusion Rod, Circle Size 4 to 5 inches." Various levels of summarization also developed.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Application of various mathematical, statistical, economic, and econometric processes including weighted arithmetic and harmonic means, construction techniques for construction of price indices (including Laspayre, Paasche, typical year, and Fisher ideal indices), non-linear regression, time series analysis, autoregressive integrated moving average models, forecasting with leading indicators (transfer function models), supply and demand concepts, relationships to monetary and fiscal policy, relationships to international trade, effect of change of base and weighting factors to BLS published indices. Ability to distinguish between techniques requires understanding of theory as well as processes. Judgemental analysis and knowledge of helicopter construction required in identifying indexes which parallel historical cost behavior. Ability to perform statistical tests of hypothesis also required.
- 8. <u>Limitations</u>. Published BLS indices do not necessarily measure the same items, nor involve the same weighting factors as found in Army helicopters.
- 9. Deficiencies. Base price often not available for specific commodities.
- 10. <u>Supplemental Sources Required</u>. Textual material on statistics, time series analysis, economics, econometrics, Cost Information Reports (CIR), now replaced by Contractor Cost Data Reports (CCDR), utilized to develop weighting factors for AVRADCOM indices.
- 11. Use in Cost Analysis. Development of historical inflation indices.

- 12. Remarks. Considerable errors can result from the improper use of techniques previously discussed.
- 13. Suggestions. None.

- a. Document. CPI Detail Report.
- b. Preparer. Department of Labor, Bureau of Labor Statistics (BLS).
- 2. Application. Public economic information.
- 3. Status. Operational. Updated Monthly.
- 4. Nature of Data. Consumer prices and price indexes for selected consumer goods.
- 5. <u>Level of Detail</u>. Considerable. Consumer goods subdivided to specific categories and service groupings. Two indexes are presented, the CPI for all Urbn Consumers (CPI-U), and the CPI for Urban Wage Earners and Clerical Workers (CPI-W).
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Same as for Wholesale Price Indexes. Index bases updated periodically.
- 8. <u>Limitations</u>. The CPI is based on prices of food, clothing, shelter, fuels, transporation fares, charges for ductors and dentists, services, drugs and other goods and services that people buy for day-to-day living. As such, the index does not directly reflect changes in the cost of weapon systems components.
- 9. Deficiencies. See Limitations.
- 10. <u>Supplemental Sources Required</u>. Same as for Wholesale Price Indexes. Also, Wholesale Price Indexes, Producer Price Indexes, Employment and Earnings and Business Conditions Digest are supplemental sources.
- 11. Use in Cost malysis. Development of historical inflation indices with projections for future escalarion indices for engine, airframe and avionics.
- 12. Remarks. Primary usefulness of the CPI Indexes (CPI-U, CPI-W) is how much they reflect over all price level changes and price changes in transportation and fuels.
- 13. Suggestions. Hone.

- a. Document. Current Wage Developments.
- b. Preparer. Department of Labor, Bureau of Labor Statistics.
- 2. Application. Public Economic Information.
- 3. Status. Operational. Updated monthly.
- 4. Nature of Data. See Level of Detail below. Also contains Wage Activities, (increases or decreases), for specific firms by industrial groupings. Also included are wage terms of negotiated contracts, (amount and duration).
- 5. <u>Level of Detail</u>. Moderately detailed. Grouping of data is by industrial categories and a sampling of firms within that grouping. For example, Transportation Equipment, Lockheed Aircraft Corp; Fabricated Metal Products, Aluminum Co. of America.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Same as for Wholesale Price Indexes.
- 8. <u>Limitations</u>. Coverage generally is limited to actions affecting 1,000 workers or more. Coverage of Public Employees is limited to those working for the Federal Government, States, and Cities with 250,000 inhabitants or more. The information presented is drawn mainly from secondary sources, such as Newspapers, Union Publications, and Trade Journals.
- 9. Deficiencies. See Limitations.
- 10. <u>Supplemental Sources Required</u>. Employment and Earnings, monthly Labor Review, and miscellaneous Contractor Cost and Manhour Data.
- 11. Use in Cost Analysis. Development of historical inflation indices for airframe, engine, and avionics.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. Contract Cost Data Reports (supersede Cost Information Reports).
  - b. Preparer. Contractor.
- 2. Application. Provides actual cost to date and estimated cost at completion and other data for Army helicopter systems. Designed as a DOD information system to provide agencies with engineering, development and procurement data necessary to estimate the cost of future systems.
- 3. Status. Operational. Updated quarterly.
- 4. Nature of Data. Portrays recurring and non-recurring actual cost data to date and estimated costs at completion. Also provides production lot, direct manhour and direct cost data for progress curve.
- 5. <u>Level of Detail</u>. Costs by major WBS element are functional cost categories.
- 6. Normalization Processes Required. Application of inflation indices, learning curve adjustments, accounting adjustments for burden costs, breaks in production, adjustments for production of more than one model of a system, and adjustments for engineering changes.
- 7. Evaluation Techniques Required. Regression analysis; knowledge to adjust for contractor accounting conventions.
- 8. <u>Limitations</u>. Inability to portray costs of older system because of late establishment of report procedures.
- 9. <u>Deficiencies</u>. Since data requested by form does not in each instance conform to contractor's accounting system, entries are frequently "best guesses." Cost data sometimes at too high of a WBS level. Data portrayed are often on inconsistent or incomparable WBS basis.
- 10. <u>Supplemental Sources Required</u>. Data Plan, Historical Inflation Factors, WBS Dictionary.
- 11. <u>Use in Cost Analysis</u>. Cost Estimating Relationships (CFRs) and Cost-Quantity Relationships for Independent Parametric Cost Estimates (IPCEs), Baseline Cost Estimates (BCEs), and other studies. Used to develop weighting factors for development of inflation indices.
- 12. Remarks. Not applicable.
- 13. Suggestions. None.

- a. Document. Cost Performance Reports (CPRs).
- b. Preparer. Contractors.
- 2. Application. Various.
- 3. Status. Operational, updated monthly.
- 4. Nature of Data. Cumulative and noncumulative actual expenditures, approved budget, and contractor estimate to complete for RDTE and Procurement appropriations.
- 5. Level of Detail. Work Breakdown Structures (WBS) Level III.
- 6. Normalization Processes Required. Varies with application. Costs are in incurred year dollars, requiring adjustments for inflation. Learning curve adjustments may be required for certain applications involving investment costs. Also, modifications for changes in scope of work may be required.
- 7. Evaluation Techniques Required. Varies with applications.
- 8. Limitations. Data reflects direct costs only.
- 9. <u>Deficiencies</u>. Reasons for changes in estimates not always fully explained.
- 10. <u>Supplemental Sources Required</u>. Direct contact with Project/Product Manager's Office. Must explore reasons for change in estimates due to changes in scope of work and other factors.
- 11. <u>Use in Cost Analysis</u>. Development of Total Risk Assessing for Cost Estimate (TRACE) factors.
- 12. Remarks. This is one of the Cost/Schedule Control Systems Criteria (C/SCSC) reports. Good analytical judgement required to identify similar WBS elements for TRACE factor development.
- 13. <u>Suggestions</u>. Reasons for changes in estimates should be explicitly stated.

- a. Document. Miscellaneous contractor cost and manhour data.
- b. Preparer. Contractor.
- 2. Application. Variable.
- 3. Status. Operational.
- 4. Nature of Data. Examples include prototype actual data, cost and direct labor manhours for material, subcontract, assembly and test.
- 5. Level of Detail. Varies with application.
- 6. Normalization Processes Required. Identification of differences in accounting conventions. Ability to adjust data base for these differences. Historical cost data, expressed in incurred (or current) year dollars, requires stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars. Similar stratification needed before applying escalation rates to estimate the effect of inflation on future costs. Development of cost and/or manhour-quantity relationships through application of learning curves. also known as progress or experience curves, enabling adjustments for alternative procurement quantities, and improving the accuracy of time phased estimates. Cost adjustments for differences or changes in the scope of work may be required. Trend analysis may be required for changes in such ratios as overhead or engineering to direct labor manhours and costs. Technical expertise required. Data base may require adjustments for changes in productivity between fabrication of prototype and first production unit.
- 7. Evaluation Techniques Required. Variations in configuration, such as modifications of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) or Product Improvement Programs (PIPs) require additional analysis. Estimation factors must be developed to enable conversion of direct to total cost and/or manhour data. Higher mathematical skills coupled with knowledge of theoretical applications. Monte Carlo simulation techniques frequently required.
- 8. <u>Limitations</u>. Data frequently portrayed on an inconsistent or incomparable Work Breakdown Structure (WBS). Values are estimated by vested interests and therefore subject to bias.
- 9. <u>Deficiencies</u>. Possible inability to portray costs and/or manhours because of late establishment of report procedures.

- 10. <u>Supplemental Sources Required</u>. Defense Contract Audit Agency (DCAA) methodology for adjustment of changes in manufacturing techniques between prototype and first production unit.
- 11. <u>Use in Cost Analysis</u>. Develops basis from which to develop other estimates. Also enlarges cost data base for development of Cost Estimating Relationships (CERs), Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Economic Analysis (EA), Cost and Operational Effectiveness Analysis (COEA) and other studies. Also useful in developing some analogy estimates.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. U.S. Cost Forecasting Service Long-Term Review.
- b. Preparer. Data Resources Cost Forecasting Service, Washington, D.C.
- 2. Application. Provides complete current forecast tables for various commodity areas; both long and short term.
- 3. Status. Short term is published bi-monthly; long term is published quarterly (with some exception).
- 4. Nature of Data. Gives near-term control and long-term trend forecasts as they relate to various commodity areas; includes graphic illustrations of certain highlights. Appendices contain statistical details of the forecasts and related technical information.
- 5. <u>Level of Detail</u>. Considerable. Commodities subdivided to specific and product level.
- 6. Normalization Processes Required. None.
- 7. Evaluation Techniques Required. Application of various mathematical, statistical, economic, and econometric processes, including weighted arithmetic means, techniques for construction of price indices, non-linear regression, time series analysis, forecasting with leading indicators, supply and demand concepts, relationships to monetary and fiscal policy, relationship to international trade, effects of change of base and weighting factors. Ability to distinguish between techniques requires understanding of theory as well as processes. Judgemental analysis and knowledge of helicopter construction required in identifying commodities which parallel historical cost behavior.
- 8. <u>Limitations</u>. Published commodity forecasts don't necessarily measure the same items found in Army helicopters.
- 9. Deficiencies. Base prices often difficult to specify.
- 10. Supplemental Sources Required. None.
- 11. <u>Use in Cost Analysis</u>. Provides long and short term price forecasts for commodities and labor rates by region to be used in estimating future costs.
- 12. Remarks. None.
- 13. Suggestions. None.

# SECTION 4 PLANNING DATA

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- a. <u>Document</u>. AR 570-2, Manpower Requirements Criteria (MARC) Tables of Organization and Equipment, 22 May 1987.
  - b. Preparer. Department of the Army.
- 2. Application. Determines personnel and equipment authorizations for specific Army functions.
- 3. Status. Operational.
- 4. Nature of Data. List of number of personnel authorized by job title and number and specific types of equipment for each Army mission.
- 5. Level of Detail. See Nature of Data above.
- 6. Normalization Processes Required. Conversion of personnel spaces to manhours of work utilizing standard factors for annual leave, sick 1 ave, overtime, and nonproductive time. Analytical judgment required.
- 7. Evaluation Techniques Required. Higher mathematical skills coupled with knowledge of theoretical applications. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory. New estimating techniques are required to adapt historical data to the new three-level maintenance concept (MS+).
- 8. Limitations. Data frequently obsolete.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Army Force Planning Cost Handbook (AFPCH); FM 101-20, AR 570-2, Organization and Equipemnt Authorization Tables; Military Occupational Specialty Training Cost Handbook; specific Tables of Organization and Equipment (TOE).
- 11. <u>Use in Cost Analysis</u>. Development of operating cost estimating techniques for Baseline Cost Estimates (BCEs), Cost and Operational Effectiveness Analysis (COEA), Economic Analysis (EA), and other studies.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. <u>Document</u>. FM 101-20, United States Army Aviation Planning Manual, 6 January 1984.
  - b. Preparer. Department of the Army.
- 2. Application. Aviation planning guide.
- 3. Status. Operational. Revised periodically.
- 4. Nature of Data. Gives aircraft authorizations, flying hour programs, attrition rate, standard aircraft characters, maximum allowable operating times for major components, ferrying and shipping, tools, fuel and oil used, maintenance manhours and categories, personnel requirements, costs per flying hour, unit flyaway costs, avionics and armament costs.
- 5. Level of Detail. By aircraft series and model.
- 6. Normalization Processes Required. Historical cost data, expressed in incurred (or current) year dollars, requires stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars. Development of cost and/or manhour-quantity relationships through application of learning curves, also known as progress or experience curves, enabling adjustments for alternative procurement quantities, and improving the accuracy of time phased estimates. In the development of Cost Estimating Relationships (CERs) for aircraft with material compositions differing from those constituting the data base, adjustments may be required. Application of standard accounting techniques such as depreciation. Data bases may require adjustments for changes in productivity.
- 7. Evaluation Techniques Required. New estimating techniques are required to adapt historical data to the new three-level maintenance concept (MS+). Higher mathematical skills coupled with knowledge of theoretical applications. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions, and sampling theory. Technical expertise required.
- 8. <u>Limitations</u>. Inclusion of wartime data distorts data base. PEMA parts cost excluded. No avionics or weapons maintenance statistics. Quantities of production for which standard unit prices are based are not shown. Depot labor statistics have been excluded.
- 9. Deficiencies. None.

- 10. Supplemental Sources Required. Summary Cost Data Book for Army Managers, table of inflation indices, additional data to cover gaps explained in Limitations above, manhour and POL costs also needed. Cost data obtained from such sources as Contract Cost Data Reports (CCDRs) and Cost/Schedule Control Systems Criteria (C/SCSC) reports.
- 11. <u>Use in Cost Analysis</u>. Enlargement of data base for development of Cost Estimating Relationships (CERs), Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Economic Analysis (EA), Cost and Operational Effectiveness Analysis (COEA) and other studies. Also used in creation of computer models.
- 12. Remarks. None.
- 13. Suggestions. Manual should include additional data covering gaps explained in Limitations above.

- a. <u>Document</u>. The Army Force Planning Cost Handbook, October 1982, with Change 1.
  - b. Preparer. Comptroller of the Army.
- 2. Application. Gives direct and indirect operating cost and manhour factors for indirect costs. Contains data not available anywhere else.
- 3. Status. Operational.
- 4. <u>Nature of Data</u>. See <u>Applications</u> above. Also contains narrative material.
- 5. <u>Level of Detail</u>. Cost and manhours portrayed by appropriation, cost category, budgetary account, rank, aircraft model, flying hour, ton, year, or other performance factor.
- 6. Normalization Processes Required. Historical cost data, expressed in incurred (or current) year dollars, requires stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars.
- 7. Evaluation Techniques Required. Higher mathematical skills coupled with knowlege of theoretical applications. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distribution, and sampling theory.
- 8. <u>Limitations</u>. Data not portrayed in a Work Breakdown Structure (WBS) format. Lack of data source identification makes determination of proper supplemental sources difficult.
- 9. Deficiencies. None.
- 10. Supplemental Sources Required. Summary Cost Data Book for Army Managers; FM 101-20; AR 570-2, Manpower Requirements Criteria (MARC) Tables of Organization and Equipment; Military Occupational Specialty Training Cost Handbook; specific Table of Organization and Equipment (TOE).
- 11. <u>Use in Cost Analysis</u>. Development of operating cost estimating techniques for Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Cost and Operational Effectiveness Analysis (COEA), Economic Analysis (EA), and other studies.
- 12. Remarks. None.
- 13. Suggestions. None.

- a. Document. Should Cost Report.
- b. Preparer. Should Cost Teams.
- 2. <u>Application</u>. Provides government with a firmer contractual negotiation position.
- 3. Status. Operational, as required.
- 4. Nature of Data. Detailed minimum, expected, and maximum estimates of contractor cost and manhours.
- 5. Level of Detail. Usually tailored to elements of contractor proposal.
- 6. Normalization Processes Required. Variable. Often accomplished within Should Cost Report.
- 7. Evaluation Techniques Required. Varies with application.
- 8. Limitations. Negotiated contract may not resemble Should Cost estimates.
- 9. Deficiencies. Not applicable.
- 10. Supple ental Sources Required. Supplemental reports to Should Cost Report.
- 11. Use in Cost Analysis. Develops basis from which to develop other estimates.
- 12. Remarks. Not applicable.
- 13. Suggestions. None.

#### 1. Source.

- a. <u>Document</u>. Military Occupational Specialty Training Cost Handbook (MOSE). October 1983.
- b. <u>Preparer</u>. U.S. Army Finance and Accounting Center, Cost Analysis Division.
- 2. Application. Provides actual data base for training costs by MOS.
- 3. Status. Operational. Updated annually.
- 4. Nature of Data. Depicts fixed and variable costs along with weighted average cost.
- 5. <u>Level of Detail</u>. By appropriation. Report does not identify costs and/or manhours expended by Military Occupational Specialty.
- 6. Normalization Processes Required. Historical cost data, expressed in incurred (or current) year dollars, requires stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars.
- 7. Evaluation Techniques Required. Ability to adapt given cost data to proposed Military Occupational Specialties.
- 8. Limitations. Not currently up to date.
- 9. Deficiencies. Not applicable.
- 10. <u>Supplemental Sources Required</u>. Army Force Planning Cost Handbook; FM 101-20; AR 570-2, Manpower Requirements Criteria (MARC) Tables of Organization and Equipment; specific Tables of Organization and Equipment (TOE).
- 11. Use of Cost Analysis. Development of operating cost estimating techniques for Baseline Cost Estimates (BCEs), Cost and Operational Effectiveness Analysis (COEA), Economic Analysis (EA), and other studies.
- 12. Remarks. None.
- 13. Suggestions. None.

#### 1. Source.

- a. Document. Contractor Proposal.
- b. Preparer. Contractor.
- 2. Application. Source Selection Evaluation Boards (SSEBs).
- 3. Status. Operational.
- 4. Nature of Data. Prepared in several volumes. Technical specifications, detailed cost, management plant, capital machinery, tooling, requirements, plant space, and capability data.
- 5. Level of Detail. Variable.
- 6. Normalization Procedures Required. Application of inflation indices, learning curve adjustments, and breaks in production.
- 7. Evaluation Techniques Required. Technical understanding of elements of proposal.
- 8. <u>Limitations</u>. Values are estimates. Contractor assessment therefore subject to bias. Data subject to variable and therefore noncomparable accounting systems.
- 9. <u>Deficiencies</u>. Data is at too high a Work Breakdown Structure (WBS) level.
- 10. <u>Supplemental Sources Required</u>. Historical inflation factors, Government evaluation of proposal, report of error, omission and clarification.
- 11. <u>Use in Cost Analysis</u>. A volume entitled "Historical Cost Data" can be used to develop Cost Estimating Relationships (CERs) and cost-quantity relationships. Useful for applications of the analog method of cost estimating, Life Cycle Cost Estimating and Benefit Analysis.
- 12. Remarks. Not applicable.
- 13. Suggestions. None.

SECTION 5

PERSONNEL DATA

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COMMERCIAL SOURCES OTHER COMMERCIAL SOURCES PUBLISHERS	
ZIFF-DAVIS PUBLISHING COMPANY PUBLIC TRANSPORTATION AND TRAVEL DIVISION	
World Aviation Dictionary	5.4.1

- 1. Source.
  - a. Document. Military Personnel Pay Tables.
  - b. Preparer. Department of Defense.
- 2. Application. Determination of military pay.
- 3. Status. Operational. Updated annually or by legislation.
- 4. Nature of Data. Self-explanatory.
- 5. <u>Level of Detail</u>. By grade, years of creditable military service. Also includes special rates for hazardous duty, flight pay, combat pay, jump pay, etc.
- 6. <u>Normalization Processes Required</u>. May need to normalize for differences in grade structures when analyzing certain systems over time.
- 7. Evaluation Techniques Required. Must make accounting adjustments for special pay categories mentioned in Level of Detail above. Must also make necessary adjustments for pay-in-kind such as billeting, messing, medical care, reenlistment bonuses, uniform, transportation, etc. Also must make adjustments for leave, awaiting orders, overtime hours, non-productive hours, etc.
- 8. Limitations. None.
- 9. Deficiencies. None.
- 10. Supplemental Sources Required. Data on relative proportions of indirect support or pay-in-kind for military personnel.
- 11. <u>Use in Cost Analysis</u>. Develops method for estimating military pay costs from manhour data.
- 12. Remarks. None.
- 13. Suggestions. None.

#### 1. Source.

- a. Document. Table of Organization and Equipment (TOE).
- b. Preparer. U.S. Army Training and Doctrine Command (TRADOC).
- 2. Application. Develops authorizations for number and type of personnel and equipment for an operational unit.
- 3. Status. Operational. Periodically reviewed.
- 4. Nature of Data. Personnel authorizations by Military Occupational Specialty (MOSB), grade authorized, and equipment authorizations by National Stock Number (NSN).
- 5. Level of Detail. See Nature of Data above.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. <u>Deficiencies</u>. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Used as a basis for developing estimates of Operating and Support (O&S) costs.
- 12. Remarks. Analytical judgement required. Care must be exercised to avoid double counting when weapons systems compete for indirect support costs. Requires mathematical skills to apportion costs to competing systems.
- 13. Suggestions. None.

- 1. Source.
  - a. Document. Civilian Personnel Pay Tables.
  - b. Preparer. Civil Service Commission.
- 2. Application. Determination of civilian pay.
- 3. Status. Operational. Updated annually or by legislation.
- 4. Nature of Data. Self-explanatory.
- 5. Level of Detail. By grade and step.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Proper techniques to account for annual and sick leave, overtime, and nonproductive time. Methods for determining personnel benefits.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. <u>Use in Cost Analysis</u>. Provides means for development of costs from civilian manhour data.
- 12. Remarks. None.
- 13. Suggestions. None.

- 1. Source.
  - a. Document. World Aviation Dictionary.
- b. <u>Preparer</u>. Ziff-Davis Publishing Company, Public Transportation Division.
- 2. Application. Public information.
- 3. Status. Operational. Updated semi-annually.
- 4. Nature of Data. Names and addresses of corporate officials, suppliers and manufacturers of aircraft systems.
- 5. Level of Detail. Not applicable.
- 6. Normalization Procedures Required. Not applicable.
- 7. Evaluation Techniques Required. Not applicable.
- 8. Limitations. Not applicable.
- 9. <u>Deficiencies</u>. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Provides points of contact for various estimates and studies. Also provides leads for other data sources.
- 12. Remarks. Not applicable.
- 13. Suggestions. None.

# SECTION 6

# DATA FOR MULTIPLE APPLICATIONS

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DEFENSE SOURCES (EXCLUDING ARMY)  DEFENSE RESEARCH ORGANIZATIONS  DEFENSE TECHNICAL INFORMATION CENTER	
DTIC Retrieval and Indexing Terminology	6.1.1
OTHER DEFENSE SOURCES DEFENSE CONTRACT AUDIT AGENCY (DCAA)	
Contacts with Defense Contract Audit Agency (DCAA) Personnel	6.2.1
COMMERCIAL SOURCES RESEARCH ORGANIZATIONS J. WATSON ASSOCIATES, INC. OPNAV RESOURCE ANALYSIS GROUP	
Aircraft Cost Handbook, Cost and Characteristic Data	6.3.1

#### 1. Source.

- a. Document. DTIC. Retrieval and Indexing Terminology.
- b. Preparer. Defense Technical Information Center, Cameron Station, VA.
- 2. Application. To provide a referencing system to publications maintained by the Defense Technical Information Center.
- 3. Status. Operational. Updated annually.
- 4. <u>Nature of Data</u>. Provides a list of key words for computerized referencing of the publications contained at the Defense Technical Information Center.
- 5. Level of Detail. Not applicable.
- 6. Normalization Processes Required. Not applicable.
- 7. Evaluation Techniques Required. Familiarly, with outline structure employed, similar to a biological classification system. Ability to recognize and select applicable key words. Computer terminal operational techniques also requested.
- 8. Limitations. Not applicable.
- 9. Deficiencies. Not applicable.
- 10. Supplemental Sources Required. Not applicable.
- 11. Use in Cost Analysis. Provides a useful tool for obtaining additional data, often in extraordinary amounts.
- 12. Remarks. Relevant data may be contained within the scope of a longer report for other purposes and consequently, not identified.
- 13. Suggestions. None.

- 1. Source. Contacts with Defense Contract Audit Agency (DCAA) personnel.
- 2. Application. Varies with application.
- 3. Status. Not applicable.
- 4. Nature of Data. Varies with application.
- 5. Level of Detail. Varies with application.
- 6. Normalization Processes Required. Identification of differences in accounting conventions. Ability to adjust data base for their differences. Ability to identify and adjust for breaks in production. Historical cost data, expressed in incurred (or current) year dollars, requires stratification into classes of similar price behavior prior to selection and application of appropriate inflation indices which convert costs to constant (base year) dollars. Similar stratification needed before applying escalation rate to estimate the effect of inflation on future costs. Development of cost and/or manhour-quantity relationships through application of learning alternative procurement quantities, and improving the accuracy of time phased estimates. Data base may require adjustments for changes in productivity. Trend analysis may be required for changes in such ratios as overhead or engineering to direct labor manhours and costs.
- 7. Evaluation Techniques Required. The ability to track detailed cost data to previous estimates. Variations in configuration such as modification of armament, avionics, engine, or implementation of Engineering Change Proposals (ECPs) or Product Improvement Programs (PIPs) require additional analysis. Higher mathematical skills coupled with knowledge of theoretical application. Intelligent application of standard statistical analysis techniques, such as correlation and regression analysis, analysis of variance, prediction interval estimation, sensitivity and uncertainty analysis, probability distributions and sampling theory.

- 8. Limitations. Variable.
- 9. <u>Deficiencies</u>. Variable.
- 10. Supplemental Sources Required. Varies with application.
- 11. <u>Use in Cost Analysis</u>. Enlargement of data base for development of Cost Estimating Relationships (CERs), Baseline Cost Estimates (BCEs), Independent Parametric Cost Estimates (IPCEs), Economic Analysis (EA), Cost and Operational Effectiveness Analysis (COEA) and other studies. Also useful in developing some analogy estimates.
- 12. Remarks. None.
- 13. Suggestions. None.

#### 1. Source.

- a. Document. Aircraft Cost Handbook, Cost and Characteristic Data.
- b. Preparer. OPNAV Resource Analysis Group, J. Watson Associates, Inc.
- 2. Application. Preservation of historical data base for reference purposes.
- 3. Status. Operational. Updated continually.
- 4. Nature of Data. Subject data is a compilation of the historical aircraft data maintained by the RAND Corporation. Includes much data destroyed by the services. Nature of data is variable; includes program costs by Fiscal Year and units produced in some cases, in other cases not. Also contains narrative material.
- 5. Level of Detail. By aircraft type. Further detail in some cases.
- 6. Normalization Processes Required. Inflate historical costs to constant dollars, learning curve adjustments. Need to assure that accounting standardization has been applied.
- 7. Evaluation Techniques Required. Regression analysis, analogy methods, etc.
- 8. Limitations. Variable.
- 9. Deficiencies. Variable.
- 10. Supplemental Sources Required. Cross-reference whenever possible.
- 11. <u>Use in Cost Analysis</u>. Enlargement of Cost Estimating Relationship (CER) data bases. Also useful for some analogy estimates.
- 12. Remarks. See Supplemental Sources Required.
- 13. Suggestions. None.

## SECTION 7

# GLOSSARY OF COST ANALYSIS TERMS

# GLOSSARY OF COST ANALYSIS TERMS\*

1. AERONAUTICAL MANUFACTURERS' PLANNING REPORT (AMPR) WEIGHT. See Airframe Weight. Source: Cost Information Reports for Aircraft, Missile, and Space Systems. Washington, D.C.: Department of Defense, 21 April 1966.

#### 2. AIRFRAME WEIGHT.

- a. Airframe unit weight for airplanes and rotorcraft in the weight empty, as configured in the aircraft detail specification and tabulated in Military Standard 1374, Parts I and II, minus the weight of items listed below regardless of their method of acquisition. The weight of useful load or alternate equipment items is not to be included in the airframe unit weight.
- b. Items to subtract from empty weight include wheels, brakes, tires and tubes; engines main and auxiliary; rubber of nylon fuel cells; starters main and auxiliary; propellers; auxiliary power plant unit; instruments; batteries and electrical power supply and conversion; avionics group; turrets and power operated mounts; air conditioning anti-icing and pressurization units and fluids; cameras and optical viewfinders; trapped fuel and oil.

#### 3. ALLOCATION.

- a. An official piece of paper issued to a major command or other operating agency. It is a funding document and represents cash that you can commit and obligate.
- b. The distribution of available resources to the various activities which must be performed in such a way that total effectiveness will be optimized. Allocation is necessary when there are limitations on either the amount of resources available or on the way in which they can be expended such that each separate activity cannot be performed in the most effective way conceivable. Also, an authorization by a designated official of a department making funds available within a prescribed amount to an operating agency for the purpose of making allotments.
- 4. ALLOTMENT. This is similar to an allocation except that it is issued by a major command or operating agency to its subordinate units.
- 5. <u>APPORTIONMENT</u>. A cut of an appropriation given to a department by the Office of Management and Budget. This cut may be all or only part of the dollars appropriated. An apportionment is an allocation at departmental level and represents the amount that can be committed or obligated, regardless of the amounts shown in the appropriation or financial plan.

\*See AR 310-25, <u>Dictionary of United States Army Terms</u>, for additional explanation of terms.

6. <u>APPROPRIATION</u>. A fund authorization set up by an Act of Congress which permits a department or other governmental agency to obligate the U.S. Government to pay money for goods or services. By itself, the appropriation does not cost the taxpayer a cent. Actually, the appropriation constitutes a hunting license for the department to obtain an apportionment (see definition above) i.e., the administrative authority for the department to enter into contracts or otherwise obligate the Government. The Treasury raises the money to meet expenditures and expenditures take place only after there has been performance against an obligation. These are important distinctions. Appropriations may last for different periods of time. It may be for one year, called an annual appropriation, or for a continuing period, referred to as a no-year appropriation.

#### 7. ARMY SYSTEMS ACQUISITION REVIEW COUNCIL (ASARC).

- a. A council established by the head of a military department as an advisory body to him and through him to the Secretary of Defense on major systems acquisitions.
- b. The ASARC provides key decisions on major Army programs. When a Defense System Acquisition Review Council (DSARC) is required, the ASARC provides the approval decision on proposed Army recommendations to the DSARC. Regular members of the ASARC are the Vice Chief of Staff of the Army (VCSA) (Chairman); Assistant Secretary of the Army (Research and Development); Assistant Secretary of the Army (Installations and Logistics); Deputy Under Secretary of the Army (Operations Research); Deputy Chief of Staff for Research, Development and Acquisition; Deputy Chief of Staff for Operations and Plans; Commander, U.S. Army Materiel Development and Readiness Command, and the Commander, U.S. Army Training and Doctrine Command. Special members of the ASARC who will attend on the call of the Chairman are: the Assistant Secretary of the Army (Financial Management); Deputy Chief of Staff for Logistics (DCSLOG); Comptroller of the Army (COA); Commander, U.S. Army Operational and Test Evaluation Agency (OTEA); Commander, U.S. Army Concepts Analysis Agency (CAA) and other Army staff agencies and major subordinate commands when required for review of selected systems. The Executive Secretary of the ASARC is provided by the Deputy Chief of Staff for Research, Development, and Acquisition (DCSRDA). DCSRDA is responsible to the Chairman (VSCA) for administrative matters with assistance by the proponent Staff agency for the particular ASARC meeting. Such administration will include nomination of special ASARC attendees for VCSA approval.

#### 8. BASELINE COST ESTIMATE.

a. A document prepared by the materiel developer, which is the first deliberate, detailed estimate of acquisition and ownership costs. This estimate is normally performed in support of costing required for high level decisions and serves as the base point for all subsequent tracking and auditing (provides traceability).

- b. A detailed and fully documented estimate of materiel system life cycle costs prepared by the system proponent. It is dynamic, appropriately refined and updated, as a minimum, for each major decision point of the acquisition cycle. This estimate, subject to modification, if necessary, by the ASARC decision, serves as the principal cost estimate for that system.
- 9. <u>BENEFIT COST ANALYSIS</u>. An analytical approach to solving problems of choice. It requires the definition of objectives, identification of alternative ways of achieving each objective, and the required level of benefits at the lowest cost. It is often referred to as cost-effectiveness analysis when the benefits of the alternatives cannot be quantified in terms of dollars.
- 10. BEST TECHNICAL APPROACH. A document prepared by a Special Task Force (STF) or Special Study Group (SSG) or the materiel developer assisted by the combat developer. It identifies the best general technical approach(es) based on the results of the Trade-Off Determination (TOD) and Trade-Off Analysis (TOA) and an analysis of trade-offs among logistical support concepts, technical concepts, life cycle costs, and schedules.
- 11. BREAK-EVEN POINT. The point in time at which the cumulative quantifiable benefits equal the cost of the investment required to produce the benefits.
- 12. <u>CALENDAR YEAR</u>. The period of time from January 1 through December 31: distinguished from fiscal year.
- 13. <u>COMPOSITE INFLATION INDEX</u>. An index which combines the effects of price level changes and outlay rates to convert constant year dollar costs to current year dollars. The effect of outlay rates is to account for the time difference between receipt of the obligation authority and expenditure of funds. And it is during this time difference that price levels may change; hence, this effect is included in the composite index.
  - 14. CONCEPT FORMULATION PACKAGE. The documentary evidence that the concept formulation effort has satisfied the concept formulation objectives. The package consists of a Trade-Off Determination (TOD), Trade-Off Analysis (TOA), Best Technical Approach (BTA) and Cost and Operational Effectiveness Analysis (COEA).

#### 15. CONSTANT YEAR DOLLARS.

- a. A phrase always associated with a base year and reflecting the dollar "purchasing power" for that year. An estimate is in constant dollars when prior year costs are adjusted to reflect the level of prices of the base year, and future costs are estimated on the assumption that the future price level will remain the same as in the base year.
- b. A scatistical series is said to be expressed in "constant dollars" when the effect of changes in the purchasing power of the dollar has been removed. Usually the data are expressed in terms of some selected year or sets of years.

#### 16. COST.

- a. Although dollars normally are used as the unit of measure, the broad definition of cost equates to economic resources; i.e., manpower, equipment, real facilities, supplies, and all other resources necessary for weapon and support systems and programs.
  - b. Goods or services used or consumed.
- 17. COST ANALYSIS. The systematic examination of cost (total resource implications) of interrelated activities and equipment to determine the relative costs of alternative systems, organizations, and force structures. Cost analysis is not designed to provide the precise measurements required for budgetary purposes.
- 18. COST ANALYSIS IMPROVEMENT GROUP (CAIG). A DOD level group which serves as advisor to the DSARC. This group presents its evaluation of the Military Service cost estimates of the program at each DSARC.
- 19. <u>COST CATEGORIES</u>. The three major categories of life cycle cost are Research and Development, Investment, and Operating and Support.
- 20. <u>COST ELEMENTS</u>. Cost elements are subdivisions of cost categories related to work areas or processes performed in developing, producing, and operating a weapon/support system. Includes such work areas as engineering, tooling, manufacturing, etc.
- 21. COST ESTIMATE CONTROL DATA CENTER (CECDC). A function which is located in the central cost analysis activity at each commodity command. This function entails:
- a. Serving as the official point of registration and control for all costs generated in that command.
- b. Serving as the review and validation point for all costs generated in that command.
  - c. Maintaining cost tracks on major materiel programs.

#### 22. COST ESTIMATING RELATIONSHIP (CER).

- a. A mathematical expression relating cost as the dependent variable to one or more independent cost driving variables. The expression may be represented by any of several functions, e.g., linear, power, exponential, hyperbolic.
- b. A numerical expression of the link between a physical characteristic, resource, or activity and a particular cost associated with it; e.g., cost of aircraft maintenance per flying hour.

c. A functional expression which states that the cost of something may be estimated on the basis of a certain variable or set of variables. The relationship is derived by analyzing historical data on different systems to obtain a functional relationship between several system characteristics. The variable to be estiamted is called the dependent variable, and the variables to which the dependent variable is related by the CER are called the independent variables.

#### 23. COST FACTOR.

- a. A CER in which the cost is directly responsible to a single independent variable.
- b. A brief arithmetic expression wherein cost is determined by application of a factor such as a percent, e.g., initial spares percent, or a ratio as in pay and allowance cost per man per year.
- 24. COST MODEL. An ordered arrangement of data and equations that permits translation of physical resources into costs.

### 25. COST AND OPERATIONAL EFFECTIVENESS ANALYSIS (COEA).

- a. A study which has the purpose of developing recommended rank ordering of candidate systems based on meaningful relationships between cost and operational effectiveness.
- b. A documented investigation of: comparative effectiveness of alternative means of meeting a requirement for eliminating or reducing a force or mission deficiency; the validity of the requirement in a scenario which has approval of HQ TRADOC and HQ DA, and the cost of developing, producing, distributing and sustaining the alternatives in a military environment for a time preceding the combat applications.

#### 26. COST TRACK.

- a. A historical record of selected cost information (estimated or actual) on a weapon system basis with written analysis which explains variance among cost entries.
- b. A top level overview of the absolute value and trend of resources being allocated to (specific) activities.

#### 27. CURRENT DOLLARS.

- a. Dollars which reflect purchasing power current to the year the work is performed. Prior costs stated in current dollars are the actual amounts paid out in these years. Future costs stated in current dollars are the projected actual amounts which will be paid.
- b. Also sometimes referred to as actual dollars, then year dollars, inflated dollars, or escalated dollars.

- 28. DEFENSE CONTRACTOR PLANNING REPORT (DCPR) WEIGHT. See Airframe Weight.
- 29. DEFENSE SYSTEMS ACQUISITION REVIEW COUNCIL (DSARC). A council within the Office, Secretary of Defense to advise the Deputy Secretary of Defense on the status and readiness of each major system under development to advance to a subsequent phase in its life cycle. Members of the DSARC include the Director of Defense Research and Engineering, the Assistant Secretary of Defense (Installations and Logistics), Assistant Secretary of Defense (Comptroller), the Assistant Secretary of Defense (Program Analysis and Evaluation), and for programs within their areas of responsibility, the Assistant Secretary of Defense (Intelligence), and the Director Telecommunications and Command and Control Systems (DTACCS). Normally, the DSARC reviews the Service Secretary recommendations:

initiative validation; initiate full-scale development; initiate low-rate production; and

begin full production. The SECDEF will decide whether a DSARC or revised DCP is required for procurement of long leadtime material or for evaluation of low-rate initial production.

#### 30. DECISION COORDINATING PAPER.

- a. A summary top-management document for the Secretary of Defense that presents the rationale for starting, continuing, reorienting, or stopping a major development program at each critical decision point. It identifies the issues in each decision and assesses the important factors, including threat, program plans, risks, full military and economic consequences, critical issues to be resolved by test and evaluation, acquisition strategy, costs and performance parameters that influence a decision. Once the Secretary of Defense has approved the DCP, it is a "contract" between the Secretary of Defense and the implementing Service Secretary which defines the latitude of the Service in managing the program within the thresholds of cost, performance and schedule that have been mutually agreed upon. The DCP is updated prior to each DSARC review. The DCP will be prepared in accordance with DODI 5000.2 and OSD/HQDA correspondence. (The DCP was previously entitled Development Concept Paper).
- b. A document prepared by the Director of Defense Research and Engineering (DDR&E) and coordinated with key DOD officials providing a summary management document for the Secretary of Defense. DCPs reflect the Secretary of Defense decisions on important development and engineering modification programs. The document serves as a source of primary information and rationale and for updating the FYDP.
- 31. <u>DESIGN TO COST (DTC)</u>. A managemen concept wherein unit cost goals (production, operating and support) are established during development to guide hardware design and control program cost. Cost, as a key design parameter, is addressed on a continuing basis, and is an inherent part of the development and production process.

32. DESIGN TO COST GOAL. A unit cost goal to be achieved in the production phase of the life cycle and is based upon the existing best estimate of quantity, production rate, time frame, and, when available, cost-quantity relationships (learning curves). The DTC goal is expressed in constant dollars and will be established not later than entry into full scale development.

## 33. DESIGN TO UNIT PRODUCTION COST (DTUPC).

- a. Included in development contracts, this design to cost goal is the anticipated unit production price to be paid by the Government for recurring production costs and is based upon a stated production quantity, rate, and time frame. This unit cost goal will be used by the contractor as a design parameter to control system cost. In general, the DTUPC goal should only include those cost elements that are under the control, or influenced by, the contractor.
- b. Current implementation of the DTUPC concept with the DOD requires DTUPC establishment at two specific levels:
- (1) The first level is a "contract" between the Army and the OSD. It is a program value representing the total procurement investment costs for the specific major system equipment items which collectively comprise the "flyaway" unit cost definition.
- (2) The second level DTUPC is the contract between the Army and industry. This DTUPC is best described as that which is most appropriate for RFPs and contracts. It includes all the investment recurring costs associated with production of an end item. It normally does not include any in-house investment costs, GFE costs, contractor nonrecurring cost, and engineering change allowances. Some flexibility driven by judgement is allowed in the establishment of this DTUPC.

مطاع والمحمدة والمحافظة والطاع والقام مطال والمحافظة والمائية والمعادة والم

#### 34. DISCOUNTING.

- a. Discounting is a technique for converting various cash flow (cost streams) to economically comparable amounts at a common point in time, considering the time value of money. Once cost estimates have been generated, they must be time phased to reflect alternative expenditure patterns. The time value of money is considered by computing present value costs. Present value costs are computed by applying a discount rate to each year's cost in a cost stream. The current discount rate specified by OSD is 10 percent. The present value cost is the sum of the discounted costs over time.
- b. The purpose of discounting is to determine if the time value of money is, in any given case, sufficiently great to change the ranking of alternatives—a ranking that has been established on the basis of all other considerations.
- 35. DISCOUNT RATE. The interest rate used to discount or calculate future costs and benefits so as to arrive at their present value.

- 36. ECONOMIC ANALYSIS. A systematic approach to the problem of choosing how to employ scarce resources and an investigation of the full implication of achieving a given objective in the most efficient and effective manner.
- 37. ECONOMIC ESCALATION. That amount of additional dollars necessary to reflect changes in the price level (inflation) of goods and services being purchased over time; i.e., the difference between the constant dollar total and the current or projected year totals of the cost of goods and services purchased. Economic escalation may be historical (actual impact), projected (estimated future impact), or both.
- 38. EMPTY WEIGHT. Aircraft empty weight includes the weights of airframe, engines, ir legral avionics/electronics and weapons, and other equipment as identif :d by MIL-STD-1374. It excludes the weights of crew, fuel, oil (except trapped fluids) and payload.
- 39. ENGINEERING CHANGE PROPOSAL (ECP). A proposal to change the design or engineering features of material undergoing development or production.

#### 40. FISCAL YEAR.

- a. The twelve-month period between settlements of financial accounts. Sources: Webster's New World Dictionary.
- b. In the Federal Government, the twelve-month period which begins 1 October of one year and ends 30 September of the next. (Prior to 1 July 1976, the Fiscal Year ran from 1 July of one year to 30 June of the following year.)
- 41. FIVE YEAR DEFENSE PROGRAM (FYDP). The official program which summarizes the Secretary of Defense approved plans and programs for the Department of Defense. The FYDP is published at lease once annually and is also represented by a computer data base which is updated three times a year (following the President's Budget submission in January, POM submission in April/May and Service Budget submission in October/November).
- 42. <u>FLYAWAY COST</u>. This cost concerns the major system equipment items of the Work Breakdown Structure (WBS) exclusively; considers the Procurement Appropriation supported costs; and encompasses both contract and in-house cost elements of the investment cost categories except for first destination transportation and modifications which are separate budget activities.
- 43. <u>HARDWARE COST</u>. Hardware cost concerns the major system equipment items of the Work Breakdown Structure (WBS) exclusively; considers the Procurement MCA, OMA and other appropriation supported costs; and encompasses both contract and in-house cost elements of the Investment Recurring Cost Category except for first destination transportation and modifications which are separate budget activities.

- 44. INDEPENDENT COST ESTIMATE. Any cost estimate developed in organizational channels separate and independent from program proponency channels and having the express purpose of serving as an analytical tool to validate or cross-check cost estimates developed in proponency channels.
- 45. INDEPENDENT GOVERNMENT COST ESTIMATE (IGCE). A presolicitation, in-house estimate of the probable price (estimated cost plus profit or fee) of a proposed procurement, and is based upon the scope of work and/or technical requirements, as appropriate, without reliance upon contractors' pricing estimates. Normally, the contracting office responsible for placing the procurement will determine when an IGCE is required.
- 46. INDEPENDENT PARAMETRIC COST ESTIMATE (IPCE). Highly aggregated, output (physical and/or performance parameter) related materiel life cycle cost estimate accomplished outside of the functional control of program components. The IPCE is developed to test the reasonableness of the proponent's Baseline Cost Estimate and to provide a second opinion as to the cost of a weapon system for consideration at key decision points in the acquisition cycle including ASARC and DSARC.
- 47. <u>INFLATION</u>. A rise in the general level of prices. Pure inflation is defined as a rise in the general level of prices unaccompanied by a rise in output (productivity). See Economic Escalation.

#### 48. INVESTMENT COSTS.

- a. Costs required beyond the development phase to introduce into operational use a new capability; i.e., to procure or to provide for major modification of an existing capability. Such costs are one-time in the life cycle and should include construction costs of facilities, major and minor equipment and an initial supply of fuel and parts. Initial costs of training operating and maintenance personnel is also a part of total investment costs.
- b. The sum of all costs resulting from the production and introduction of a material system into the Army's operational inventory, includes:
- (1) All costs to the Government, defined as contractor costs plus in-house costs, of products and services necessary to transform the results of R&D into a fully operational system consisting of the hardware, training and support activities necessary to initiate operations.
  - (2) Costs of both a nonrecurring and recurring nature.
- (3) Costs of all production products and related services, irrespective of how such costs are funded.
- 49. <u>LEARNING CURVE</u>. The cost quantity relationship for estimating cost of equipment. Generally used to predict or prescribe the decrease in the cost of a unit as the number of units produced increases.

50. LETTER OF AGREEMENT (LOA). The LOA is a jointly prepared and authenticated document in which the combat developer and the materiel developer outline the basic agreements for further investigation of a potential materiel system. The purpose of the LOA is to ensure agreement between the combat and materiel developers on the general nature and characteristics of the proposed system and the investigations needed to develop and validate the system concept, to define the associated operational, technical, and logistical support concepts, and to promote synchronous interaction between the combat developer and materiel developer during the conduct of these investigations.

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#### 51. LETTER REQUIREMENT.

- a. The LR is an abbreviated procedure for acquisition of low value items and may be used in lieu of the ROC when applicable. Low value items are low unit cost, low risk developmental or nondevelopmental items for which the total RDTE expenditure will not exceed \$1 million, and/or the procurement costs will not exceed \$2 million for any fiscal year or \$10 million for the 5-year program period. The LR is not appropriate for system components.
- b. The LR is jointly prepared and authenticated by the combat developer and material developer as prescribed by AR 71-9.

#### 52. LIFE CYCLE COST.

- a. An approach to costing that considers all costs incurred during the projected life of the system, subsystem, or component being evaluated. The life-cycle cost of materiel includes the cost to acquire, operate, and maintain the weapon over its useful life. Materiel system life cycle cost includes all costs associated with the three life cycle phases: Research and Development, Investment and Operating and Support.
- b. The summation of all expenditures required from conception of a system until it is phased out of operational use.
- c. The total cost of ownership--over the system life cycle including all research, development, test and evaluation; initial investment; and operating and maintenance costs.
- d. Total appropriations for the entire work breakdown structure of MIL-STD-881A for all cost categories of AR 11-18.
- 53. MAJOR SYSTEM EQUIPMENT. The complete flyaway equipment, including airframe, engineer, and all other installed equipment. Same as air vehicle. Sources: MIL-STD-881A and DARCOM Guide to Key Cost Analysis Definitions.
- 54. MATERIEL. Weapons, equipment, supplies, etc.; distinguished from personnel.

#### 55. MATHEMATICAL MODEL.

- a. The general characteristics of a process, object, or concept, in terms of mathematical symbols, which enables the relatively simple manipulation of variables to be accomplished in order to determine how the process, object, or concept would behave in different situations.
- b. Mathematical models are characterized by the exclusive use of equations to represent the characteristics of the system. The basis for such equations generally provide a great deal of flexibility, but often at the expense of simplifying the real world situation.
- 56. MODEL. A model is a representation of the reality of a situation or condition being studied. Ideally, it would represent the real situation without error or uncertainty. (However, at best,) it can only simulate most . . . of the real world. (It uses) exercises simulation, gaming and mathematical representations, and supplies . . . information on the effectiveness of the various alternatives under consideration.
- 57. NONRECURRING INVESTMENT. Those elements of investment cost which generally occur only once in the production cycle of a weapon/support system.
- 58. OBLIGATION. The estimate of the actual amount of the cost of an authorized service or article ordered. This estimate is carried in official accounting records, and reserves funds pending completion of the contract. This reservation is required by public law.
- 59. OPERATING AND SUPPORT COST. The sum of all costs resulting from the operation, maintenance and support (including personnel support) of the weapon system after it is accepted into the Army inventory.
- 60. OPERATIONS RESEARCH. A scientific approach which uses analytic methods adopted from mathematics to solve operational problems. The objective is to provide management with a logical basis for making sound predictions and decisions. Among the common scientific techniques used in operations research are mathematical programming, statistical theory, information theory, game theory, Monto Carlo methods, and queuing theory.
- 61. PRESENT WORTH (VALUE). See Discounting.
- 62. PROCUREMENT COST. This cost concerns the entire work breakdown structure; considers only the Procurement appropriation supported costs; and encompasses all contract and in-house cost elements for the complete investment cost category.
- 63. PRODUCT IMPROVEMENT PROGRAM (PIP). A proposed configuration change involving substantial engineering and testing effort on major end items and depot repairable components or changes on other than developmental items to increase system/combat effectiveness or extend the useful military life.

- 64. PRODUCTION COST. This cost concerns the major systems equipment items of work breakdown structure exclusively; considers the Procurement, MCA, OMA and other appropriation supported costs; and encompasses both contract and in-house cost elements of the Investment, Nonrecurring and Recurring Cost Categories except for first destination transportation and modifications which are separate budget activities.
- 65. PROGRAM COST. This cost concerns the entire work breakdown structure; considers all appropriations; and encompasses all contract and in-house cost elements for the complete Research and Development and Investment Cost Categories: Source: DARCOM Guide to Key Cost Analysis Definitions.
- 66. PROGRAM ACQUISITION COST. This cost concerns the entire work breakdown structure; considers the RDTE and Procurement appropriations only; and encompasses all contract and in-house cost elements for the Research and Development and Investment Cost Categories.
- 67. PROGRAM OBJECTIVE MEMORANDUM (POM). A memorandum in prescribed format submitted to the Secretary of Defense by the Secretary of a Military Department (e.g., Army) or the Director of a Defense Agency which recommends the total resource requirements within the parameters of the published Secretary of Defense fiscal guidance.
- 68. PROPONENT. An (Army) organization or staff which has been assigned primary responsibility for material or subject matter in its area of interest (e.g., proponent school, proponent staff agency, proponent center).
- 69. RECURRING INVESTMENT. Those elements of investment cost which occur repeatedly during production and delivery of a weapon/support system.
- 70. REGRESSION ANALYSIS. The association of one or more independent variables with a dependent variable. Under static conditions the analysis is called correlation. When used for predictive purposes, it is referred to as regression. The relationships are associative only; causative inferences are added subjectively by the analysts.
- 71. REQUIRED OPERATIONAL CAPABILITY (ROC). A HQDA document which states concisely the minimum essential operational, technical, logistical and cost information necessary to initiate full scale development or acquisition of a materiel system.
- 72. RESEARCH AND DEVELOPMENT COST. The sum of all costs (contractor and in-house) resulting from applied research, engineering design, analysis, development, test, evaluation and managing development efforts related to a specific material system.
- 73. <u>SELECTED ACQUISITION REPORT (SAR)</u>. Standard, comprehensive, summary reports on major defense systems for management within the Department of Defense. SARs are submitted to OSD for transmittal to the Congress and other Government agencies.

74. <u>SENSITIVITY ANALYSIS</u>. Repetition of a (cost) analysis with different assumed quantitative values for selected cost driving parameters or other cost analysis assumptions in order to determine the effects of varying the values or assumptions for the purposes of comparison with the results of the basic analysis. If a small change in a value or assumption results in a large change in the results, then the results are said to be sensitive to that parameter or assumption.

#### 75. SHOULD COST.

- a. Initial Study. A Should Cost Study is an approach to cost analysis (ASPR 3-801.2(b)), that challenges a contractor's cost proposal, supporting data, and rationale, by integrating into a single fully-coordinated effort the auditing, pricing, engineering, and management analysis of a c.ntractor's manufacturing and management operations, in order to determine a realistic cost estimate on what the item and/or services should cost, assuming reasonable achievable economics and efficiencies. This courdinated analysis is accomplished on-site, at the contractor's plant, by a multidisciplined, highly qualified team of Government specialists, which reviews in-depth the contractor's activities (i.e., manufacturing, engineering, accounting, cost estimating, make-or-buy, purchasing, organizational structure and any other elements of cost and management control) required for contract performance. The in-depth analysis, which becomes the basis for the Government's negotiation position, is used to identify the contractor's historical cost on past or current contracts for the same or similar item(s), and to determine if his management controls and methods of operation reflect uneconomical practices and inefficiencies which can and should be eliminated. The team findings and recommendations (improvement goals) may also be applied to aspects of the contractor's operation during and beyond the instant contract.
- b. Follow-on Study. A streamlined Should Cost Study is a follow-on in-depth cost analysis which utilizes the initial and/or follow-on Should Cost study as the baseline for evaluation of the contractor's efforts and ongoing performance, determines what benefits have accrued from improvements in the contractor's management and manufacturing operations, and compares this data against the contractor's cost proposal and supporting data for the purpose of establishing the Government's negotiation objectives. The team, preferably composed of members from the original team, performs an approximately 3-week on-site in-depth analysis to determine what efforts the contractor has taken to eliminate/correct uneconomical practices and inefficiencies. The analysis is to re-examine improvement goals, if any, or establish new or additional goals to improve contract performance. The team composition and procedures for conducting the follow-on study is to be patterned in accordance with the Should Cost team concept.
- 76. SOURCE SELECTION EVALUATION BOARD (SSEB). A group of military and civilian personnel, representing the various functional and technical areas involved in a procurement, appointed by the Source Selection Advisory Council to direct, control, and perform the evaluation of proposals responsive to requirements, and to produce summary facts and findings required in the source selection process.

- 77. SPECIAL STUDY GROUP. A study group chartered by CG, TRADOL to conduct analysis, ensure inclusion of all alternatives within an analysis, monitor experimentation, or undertake such tasks that may require the concentration of special expertise for a short duration.
- 78. SPECIAL TASK FORCE. Same as Special Study Group, except chartered by the Chief of Staff, Army.
- 79. SUNK COSTS. The summation of all past expenditures or irrevocably committed funds related to a given cost estimate. Sunk costs are generally not relevant to decision-making as they reflect previous choices rather than current choices.
- 80. SYSTEMS. An orderly study of a management system or an operating system using the techniques of management analysis, operations research, industrial engineering, or other methods to evaluate the effectiveness with which missions are accomplished, and to recommend improvements.
- 81. SYSTEMS ANALYSIS (SA). The application of a thorough, reasoned approach to the solution of complex military requirements, operations and management problems. The objective of SA is to provide a decision-maker with data and information (quantitative, insofar as possible) to assist his determination of which alternative policies or strategies best satisfy the definite objectives. SA can use management analysis, operations research, industrial engineering and other scientific or analytical disciplines to compare the competing courses of action.
- 82. TOTAL RISK ASSESSING COST ESTIMATE (TRACE). The expected total cost over a specified period of a materiel development program computer on the basis of the costs of accomplishing the work elements of the program's work breakdown structure, and including specific provision for the statistical estimation of probable program costs otherwise indeterminate. The TRACE should be that estimate having a 50/50 chance of producing either a cost overrun or an underrun.
- 83. TRADE-OFF ANALYSIS (TOA). A document prepared by a STF or SSG or jointly by the combat and material developers to determine which technical approach(es) offered in the TOD are best.
- 84. TRADE-OFF DETERMINATION (TOD). The document normally prepared by the materiel developer and transmitted to the combat developer and transmitted to the combat developer or to a STF or SSG to convey the apparent technical feasibility of a potential system, including technical risks associated with each approach, estimated RDTE, and procurement costs and schedules.

85. UNCERTAINTY ANALYSIS. A systematic analysis of the range of probable costs about a point estimate based on considerations of requirements uncertainty, cost estimating uncertainty and technical uncertainty. The intent of such an analysis is to provide the decision maker with information which should improve the rationality of decisions based on point estimate, but rather to place it in perspective with respect to various contingencies.

## 86. (COST) VALIDATION.

- a. <u>Cost Estimate</u>: Test of a cost estimate to confirm that it is sound, well-grounded on cost estimating methods and founded on fact or capable of being justified, supported, and defended. A valid cost estimate is to include the proper cost elements and have supportable rationale, or the validity is to be demonstrated by the comparison of the cost submission with the expected costs developed by the validator.
- b. <u>Cost Data</u>: Resource data which are objectively analyzed and documented by the preparing agency and are coordinated with all those Department of the Army agencies with a functional responsibility for the data.
- 87. WEAPON SYSTEM COST. This cost concerns the major system equipment, training, peculiar support equipment, system test and evaluation, system/project management, data, operational/site activation, common support equipment and industrial facilities of the work breakdown structure; considers only the Procurement appropriation supported costs; and encompasses both contract and in-house elements of the Investment cost category except for first destination transportation and modifications which are separate budget activities.
- 88. WORK BREAKDOWN STRUCTURE. A management technique for subdividing a total job into its component elements, which then can be displayed in a manner to show the relationship of these elements to each other and to the whole. It is a product-oriented family tree, composed of hardware, software, services, and other work tasks, which results from project engineering effort during the development and production of a defense material item, and which completely displays the project/program.

SECTION 8

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